

FEDERACIÓN RUSA: MALOS TIEMPOS PARA LOS DERECHOS HUMANOS

AMNISTÍA INTERNACIONAL: INFORMACIÓN PARA EL 44 PERIODO DE SESIONES DEL GRUPO DE TRABAJO SOBRE EL EXAMEN PERIÓDICO UNIVERSAL, 13 DE NOVIEMBRE DE 2023

RESUMEN

Este documento se ha preparado para el cuarto Examen Periódico Universal (EPU) al que se someterá la Federación Rusa el 13 de noviembre de 2023. En él, Amnistía Internacional evalúa la aplicación de las recomendaciones formuladas a Rusia en el anterior Examen, algunas de ellas relacionadas con la legislación antiextremista y antiterrorista, la violencia de género en el ámbito familiar y la seguridad social.

En el documento también se hace una valoración del marco nacional de los derechos humanos en relación con las recientes reformas a la Constitución, la mayor penalización de la libertad de expresión, la nueva legislación contra las organizaciones de la sociedad civil y otras cuestiones.

En lo que respecta a la situación de los derechos humanos sobre el terreno, Amnistía Internacional manifiesta su preocupación por las violaciones de las libertades de expresión, asociación, reunión pacífica, conciencia y religión, el uso de la tortura y otros malos tratos y la persecución de las personas LGBTI. El documento concluye con un conjunto de recomendaciones a Rusia que, de aplicarse, contribuirían a mejorar la situación de los derechos humanos.

SEGUIMIENTO DEL EXAMEN ANTERIOR

1. Desde el último examen, de 2018,¹ el historial de Rusia con respecto a los derechos a la libertad de expresión, asociación, reunión pacífica y religión y creencias ha seguido empeorando, tendencia que se mantiene desde el primer examen de Rusia, efectuado en 2009.² Las recomendaciones para abordar estos problemas en la práctica y en el marco constitucional y legislativo, incluidas algunas que se habían aceptado parcialmente,³ no se aplicaron. Entre otras cosas, se han restringido progresivamente los medios de comunicación independientes y el acceso a la información en Internet, se ha perseguido todo tipo de disidencia y se han tomado represalias severas contra personas que ejercen el activismo político y cívico y contra las ONG.⁴
2. En contra de lo aconsejado en numerosas recomendaciones,⁵ se amplió enormemente el ámbito de aplicación de la legislación antiextremista y antiterrorista y, en general, se aumentaron las penas aplicables para endurecer la represión de la oposición política pacífica, de periodistas de investigación, blogueros y blogueras, personas críticas con el gobierno y ciertos grupos religiosos pacíficos (véanse el párrafo 13 y el apartado sobre la libertad de expresión *infra*).
3. Las numerosas recomendaciones⁶ de adoptar legislación sobre violencia de género en el ámbito familiar y proteger a sus sobrevivientes no se aplicaron. El proyecto de ley de 2019 sobre violencia de género sigue paralizado.⁷
4. Rusia aplicó parcialmente las recomendaciones relativas a la seguridad social⁸ al ratificar en 2019 partes del Convenio sobre la seguridad social (norma mínima) de la OIT de 1952 (núm. 102).⁹ También aplicó parcialmente algunas recomendaciones sobre medidas contra la discriminación de las mujeres:¹⁰ mantuvo la lista de “profesiones prohibidas” para las mujeres, pero la redujo de 456 a 100 profesiones en 2021.¹¹
5. En contravención de sus obligaciones en materia de derechos humanos, Rusia aceptó —y, de hecho, aplicó— la recomendación, de “[s]eguir prestando apoyo a la familia tradicional y contribuir a los esfuerzos internacionales en la promoción y preservación de los valores éticos y familiares tradicionales”.¹² Esta recomendación, que no respeta los derechos humanos, se aplicó, entre otras cosas, mediante una reforma discriminatoria de la Constitución (véase el párrafo 7) y el empleo de la narrativa sobre los “valores tradicionales” y la “familia tradicional” para resistirse a adoptar legislación sobre violencia de género, reprimir las peticiones de protección de los derechos de las mujeres, promover legislación y prácticas homófobas (véanse los párrafos 15 y 30) e intentar socavar las protecciones internacionales de los derechos relacionados con el género en foros internacionales como la ONU.¹³
6. Rusia no ha aplicado las recomendaciones aceptadas¹⁴ ni las parcialmente aceptadas¹⁵ relativas a la facilitación de observadores internacionales en zonas de Ucrania (incluida Crimea, ocupada ilegalmente) y de Georgia. Lamentablemente, se limitó a tomar nota de otras recomendaciones aún pertinentes relacionadas con el derecho internacional humanitario,¹⁶ entre ellas la de poner fin a su ocupación ilegal de Crimea. En febrero de 2022, Rusia volvió a invadir Ucrania, cometiendo el crimen de agresión.¹⁷ Desde entonces, Rusia ha anunciado la anexión de cuatro regiones ucranianas y matado a miles de civiles en Ucrania, y sus fuerzas han cometido crímenes de guerra y otros crímenes de derecho internacional con impunidad.¹⁸

MARCO NACIONAL DE DERECHOS HUMANOS

7. La reforma constitucional de 2020 establece que “las decisiones de los organismos interestatales” no serán “de aplicación obligatoria en la Federación Rusa” si son contrarias a la Constitución¹⁹ y socava aún más la independencia del poder judicial en detrimento del derecho a un juicio justo.²⁰⁻²¹ La reforma también define el matrimonio como “la unión entre un hombre y una mujer”,²² de modo que se impone la discriminación contra el matrimonio entre personas del mismo sexo.
8. En marzo de 2022, Rusia fue excluida del Consejo de Europa y, simultáneamente, anunció que abandonaba la organización. En junio, decidió unilateralmente no aplicar las decisiones del Tribunal Europeo de Derechos

Humanos.²³ En septiembre de 2022, dejó de ser Estado Parte en el Convenio Europeo de Derechos Humanos.²⁴ Rusia también ha decidido abandonar otros convenios del Consejo de Europa.²⁵

9. En reiteradas ocasiones se incrementaron las restricciones legislativas indebidas al derecho a la libertad de reunión pacífica. Los cambios recientes prohibieron a algunos grupos de personas —incluidas las de nacionalidad extranjera, apátridas y designadas como “agentes extranjeros”, entre otras— organizar reuniones; prohibieron las reuniones públicas en muchas zonas, incluidas las inmediaciones de edificios gubernamentales y los recintos de instituciones educativas y sanitarias; facultaron a las autoridades para cambiar unilateralmente el lugar y la hora de las protestas. No existen disposiciones legales para las protestas espontáneas.²⁶
10. La legislación nacional incluye disposiciones que penalizan de hecho el ejercicio del derecho a la libertad de reunión pacífica. En virtud del Código de Infracciones Administrativas, quienes participen en una protesta pacífica o la organicen pueden enfrentarse a multas graves o a una detención de hasta 30 días por diversas infracciones de una normativa indebidamente restrictiva, por leves o insignificantes que éstas sean.²⁷ Las “infracciones” reiteradas están tipificadas como delito y se castigan con penas de hasta cinco años de prisión.²⁸
11. La legislación nacional relativa a la libertad de expresión se ha revisado muchas veces, y se han introducido sistemáticamente nuevas restricciones indebidas o castigos más severos. En 2020, las sanciones penales por difamación aumentaron considerablemente, hasta cinco años de prisión.²⁹ En 2019, las autoridades rusas prohibieron la “difusión deliberada de información falsa” y, en 2020, la tipificaron como delito.³⁰ En marzo de 2022, tras la invasión en gran escala de Ucrania por parte de Rusia, se introdujo la responsabilidad penal por la “difusión pública deliberada de información falsa sobre el uso de las fuerzas armadas rusas”, con una pena máxima de 15 años de prisión³¹, mientras que la “desacreditación de las fuerzas armadas rusas” se tipificó como delito administrativo³² y penal,³³ con una pena máxima de cinco años de prisión.
12. Un cambio legislativo positivo en relación con el derecho a la libertad de expresión fue la despenalización parcial de algunos delitos de “extremismo” en 2018.³⁴ Sin embargo, se penalizaron otros “delitos” similares (como la “exhibición de símbolos extremistas”).³⁵ Las definiciones correspondientes son muy generales e imprecisas y se prestan a interpretaciones abusivas.
13. La nueva legislación sobre “agentes extranjeros” aprobada en 2019 introdujo el concepto de “agentes extranjeros-personas físicas” y “agentes extranjeros-ONG no registradas”.³⁶ Junto con las nuevas leyes aprobadas en 2022,³⁷ estos cambios ampliaron todavía más la definición de “agente extranjero”, lo que ha permitido su aplicación arbitraria y restringido gravemente el derecho a la libertad de expresión y a la libertad de asociación. Las ONG, los medios de comunicación y las personas que las autoridades rusas designan arbitrariamente como “agentes extranjeros” tienen prohibido ocupar cargos públicos, apoyar campañas electorales, ejercer la docencia y muchas otras actividades; además, se les exige presentar una gran cantidad de informes y deben marcar todas sus publicaciones, independientemente de su tema, con notificaciones especiales en las que se indique que el autor es un “agente extranjero”. La legislación también tiene un gran efecto disuasorio sobre defensores y defensoras de los derechos humanos, activistas, periodistas y organizaciones de la sociedad civil.
14. La legislación nacional relacionada con las “organizaciones indeseables”³⁸ continúa en vigor y sigue obstaculizando gravemente el ejercicio del derecho a la libertad de asociación. Las reformas del Código Penal realizadas en 2021³⁹ y 2022⁴⁰ han hecho que sea más fácil para las autoridades procesar a personas por el “delito” de cooperación con este tipo de organizaciones, con un aumento de la sanción máxima a seis años de prisión.
15. La legislación homófoba adoptada en 2022 prohíbe la “propaganda de relaciones y (o) preferencias sexuales no tradicionales y el cambio de sexo” como infracción administrativa.⁴¹

SITUACIÓN DE LOS DERECHOS HUMANOS SOBRE EL TERRENO

16. Desde el último examen, y sobre todo a partir de 2021, la situación de los derechos humanos se ha deteriorado significativamente. La represión de todo tipo de disidencia —personas que critican al gobierno, defensores y

defensoras de los derechos humanos, medios de comunicación independientes y otros elementos de la sociedad civil— se ha endurecido aún más desde febrero de 2022, tras la invasión de Ucrania en gran escala por parte de Rusia.

Libertad de expresión

17. Las autoridades rusas utilizan la legislación antiextremista y antiterrorista, la “alta traición” y otros cargos para reprimir a quienes expresan opiniones discrepantes. En 2021, las autoridades rusas detuvieron a Aleksei Navalny, destacado activista político crítico con el gobierno, y desde entonces lo han acusado a él y a las personas con las que colabora de numerosos cargos por motivos políticos, desde fraude hasta “extremismo”.⁴²
18. Las autoridades utilizaron la legislación sobre “noticias falsas” para procesar a personas y medios de comunicación por criticar su respuesta a la pandemia de COVID-19.⁴³ En virtud de los “delitos” recién tipificados de “desacreditación de las fuerzas armadas” y “difusión deliberada de información falsa” sobre ellas, las autoridades reprimieron a las personas que criticaban la guerra de agresión de Rusia contra Ucrania y los crímenes de guerra y otras violaciones de derechos humanos cometidos por las fuerzas rusas. Hasta febrero de 2023, unas 4.500 personas habían sido multadas en procedimientos administrativos por expresar su oposición a la guerra, y más de 180 habían sido enjuiciadas en procedimientos penales por el mismo “delito” o por contradecir o cuestionar la información oficial sobre la guerra.⁴⁴ Profesionales de la cultura, celebridades y personas anónimas que se han manifestado en contra de la guerra se enfrentan a despidos por motivos políticos, a ser calificadas de “agentes extranjeros” y a otras formas de persecución.⁴⁵ Hasta marzo de 2023, más de 250 personas habían sido calificadas arbitrariamente de “agentes extranjeros”, al parecer en represalia por sus críticas a las autoridades o por su trabajo periodístico.
19. Destacados medios de comunicación independientes han sido despojados de sus licencias,⁴⁶ declarados “agentes extranjeros”⁴⁷ u “organizaciones indeseables”⁴⁸ o se han enfrentado a amenazas de represalias por publicar información crítica sobre el gobierno, especialmente por cubrir la guerra. Las fuerzas de seguridad hostigan, detienen arbitrariamente, torturan y someten a otros malos tratos de forma sistemática al personal de los medios de comunicación independientes, incluido el que informa desde el lugar de las protestas, con total impunidad.⁴⁹
20. En Chechenia se ha sometido a detención arbitraria y desaparición forzada impunemente a personas críticas con las autoridades locales. En 2020, el bloguero Salman Tepsurkaev, moderador de un canal de Telegram crítico con el dirigente checheno Ramzan Kadyrov, fue secuestrado en su casa de Krasnodar Krai, torturado⁵⁰ y, según sus colegas, asesinado por agentes encargados de hacer cumplir la ley de Chechenia.⁵¹ En 2022, Zarema Musaeva, madre del defensor checheno de los derechos humanos Abubakar Yanguibaev, fue detenida arbitrariamente en Nizhny Novgorod por agentes de policía chechenos, trasladada a Chechenia y acusada falsamente de agredir a uno de estos agentes, aparentemente en represalia por el trabajo de su hijo.⁵²

Libertad de asociación y defensores y defensoras de los derechos humanos

21. Al igual que se utiliza contra los medios de comunicación independientes, la legislación sobre “agentes extranjeros” y “organizaciones indeseables” se emplea cada vez más contra las ONG nacionales e internacionales que trabajan en Rusia o sobre Rusia, así como contra grupos informales y personas que defienden los derechos humanos. En 2021, las autoridades rusas alegaron violaciones de la legislación sobre “agentes extranjeros” para cerrar arbitrariamente Memorial, la organización de derechos humanos más antigua del país.⁵³ En 2023 liquidaron arbitrariamente el Grupo Moscovita de la Federación Internacional de Helsinki por los Derechos Humanos, otra antigua y conocida asociación de derechos humanos, por supuestas infracciones de la legislación sobre ONG.⁵⁴ Otros muchos grupos de derechos humanos se vieron obligados a cerrar o abandonar Rusia debido a la presión de las autoridades.
22. Los grupos políticos de la oposición están arbitrariamente prohibidos por “extremistas”, como la Fundación Anticorrupción⁵⁵ de Aleksei Navalny, o por “indeseables”, como el movimiento Rusia Abierta,⁵⁶ o son objeto de sanciones penales porque supuestamente “socavan los derechos de los ciudadanos”, como el grupo juvenil Vesna.⁵⁷ En algunos casos, las autoridades utilizaron la legislación antiterrorista para procesar a personas defensoras de los derechos humanos por cargos falsos, como Bakhrom Khamroev, a quien acusaron de pertenecer a Hizb ut-Tahrir,⁵⁸ grupo que las autoridades rusas han calificado de “terrorista”.

23. En 2019, Oyub Titiyev, jefe de la oficina de Memorial en Chechenia, fue condenado a cuatro años de prisión por cargos falsos relacionados con drogas.⁵⁹ Mientras tanto, algunos delitos contra activistas de derechos humanos, como el asesinato en 2009 de la predecesora de Titiyev, Svetlana Estemirova, siguen sin resolver.⁶⁰

Libertad de reunión

24. Las autoridades rusas utilizan leyes antiguas y nuevas para menoscabar aún más el derecho a la libertad de reunión. Con frecuencia se alegan medidas contra la COVID-19 como pretexto para prohibir las protestas, mientras que se permiten las concentraciones progubernamentales y los actos que no tienen carácter político. Basándose en el procedimiento de notificación, las autoridades niegan arbitrariamente el permiso para celebrar reuniones públicas. Las protestas pacíficas “no autorizadas”, incluso los piquetes solitarios, se consideran ilegales y la policía suele dispersarlas brutalmente; a menudo detienen a sus participantes y los castigan severamente con detenciones y multas. Las violaciones de derechos humanos cometidas por la policía siguen sin investigarse ni abordarse.⁶¹ Entre 2018 y 2022 fueron detenidas más de 47.000 personas en las protestas, al menos 38.000 de ellas en los últimos dos años;⁶² entre otros medios, se utilizaron tecnologías de vigilancia masiva y reconocimiento facial para identificarlas.
25. Normalmente, a las personas detenidas se les imponen multas cuantiosas o reclusión (la llamada detención administrativa). Algunas personas que protestan pacíficamente se enfrentan a cargos y largas penas de prisión en virtud del artículo 212.1 del Código Penal (“violaciones reiteradas del procedimiento establecido para organizar o celebrar actos públicos”), aunque sus “violaciones” sean infracciones nimias de una legislación excesivamente restrictiva o el resultado de la aplicación arbitraria de una legislación ambigua y redactada de forma imprecisa.⁶³ Los y las activistas son objeto de demandas civiles punitivas por parte de organismos gubernamentales o empresas favorables al gobierno y se les condena a pagar enormes sumas injustificadas para cubrir supuestas “pérdidas” asociadas a las concentraciones (como la pérdida temporal de ingresos de un restaurante) o reembolsar los gastos del trabajo policial.⁶⁴

Libertad de religión y de creencias

26. En 2017, el Tribunal Supremo calificó arbitrariamente a los Testigos de Jehová de “organización extremista”. Desde entonces, las autoridades han sometido a personas que son testigos de Jehová a detenciones arbitrarias, tortura y otros malos tratos, así como a largas condenas de prisión, por sus creencias religiosas. Según los informes, unos 120 testigos de Jehová seguían en prisión a finales de 2022.⁶⁵

Tortura y otros malos tratos

27. La tortura y otros malos tratos siguen siendo una práctica generalizada en las instituciones penitenciarias. Las palizas y las humillaciones a personas reclusas “que no cooperan” por parte de miembros del personal penitenciario —u otras personas que comparten la misma celda y actúan con su aquiescencia— son prácticas habituales, al igual que la privación del sueño, la denegación de la ayuda médica necesaria y los castigos disciplinarios arbitrarios, como el confinamiento prolongado en condiciones inhumanas.⁶⁶
28. La impunidad de quienes perpetran las torturas es casi total. Los organismos encargados de hacer cumplir la ley se niegan de forma sistemática y arbitraria a investigar las denuncias de tortura. Y cuando se abren investigaciones formales, éstas son injustificadamente lentas. En los raros casos en que hay una declaración de culpabilidad, los perpetradores suelen recibir condenas indulgentes. En un caso muy sonado y ampliamente difundido, 12 guardias penitenciarios de la colonia penitenciaria número 1 (IK-1) en Yaroslavl fueron condenados a prisión por la paliza, documentada en vídeo, que propinaron a Evgeny Makarov, pero el director en funciones y el subdirector fueron absueltos.⁶⁷
29. Las confesiones forzadas son algo habitual, sobre todo en los casos relacionados con el “terrorismo” y en las causas penales contra personas que protestan en la calle. Los tribunales casi siempre admiten estas “confesiones” como pruebas incriminatorias. En los casos en los que hay motivaciones políticas, a veces se cuelgan en Internet vídeos de testimonios autoinculpatorios. Así, en 2022, al poeta Artjom Kamardin lo detuvieron arbitrariamente por publicar un

poema proucraniano, lo golpearon y presuntamente lo violaron, además de obligarlo a “disculparse” ante las cámaras.⁶⁸

Discriminación contra las personas LGBTI

30. En Rusia continúa la discriminación y la persecución de las personas LGBTI, en particular mediante la imposición de cuantiosas multas, despidos discriminatorios y hostigamiento. La campaña de secuestros y desapariciones forzadas, detenciones secretas, torturas y, en algunos casos, homicidios ilegítimos de hombres considerados homosexuales que tuvo lugar en Chechenia en 2017, de la que se ha informado ampliamente y está bien documentada, nunca se ha investigado formalmente, y no se ha llevado a nadie ante la justicia. En 2022, las librerías⁶⁹ y los servicios de *streaming* de vídeo⁷⁰ se vieron obligados a retirar contenidos relacionados con temas LGBTI. Un hecho positivo poco frecuente fue la absolución en 2022 de la activista LGBTI y feminista Yulia Tsvetkova tras haber sufrido hostigamiento durante años por cargos de “pornografía”.⁷¹

Crímenes de guerra

31. Con el respaldo de pruebas creíbles, Amnistía Internacional ha documentado crímenes de guerra cometidos impunemente por las fuerzas rusas tras su invasión de Ucrania,⁷² entre ellos el bombardeo del teatro de Mariúpol, donde se sabía que se daba cobijo a cientos de civiles.⁷³

RECOMENDACIONES DE ACTUACIÓN DIRIGIDAS AL ESTADO OBJETO DEL EXAMEN

Amnistía Internacional insta a las autoridades rusas a:

Libertad de expresión

32. Derogar los artículos del Código Penal y del Código de Infracciones Administrativas que prohíben y penalizan el “descredito de las fuerzas armadas”, la “difusión deliberada de información falsa” y otras formas de expresión protegidas.
33. Reformar la legislación sobre “antiextremismo”, “antiterrorismo” y “alta traición” para garantizar que no se utiliza un lenguaje excesivamente general o impreciso que se preste a interpretaciones abusivas y poner fin a su uso para perseguir a quienes critican al gobierno, poner en libertad y exonerar de todos los cargos a todas las personas encarceladas o multadas injustamente en virtud de dicha legislación y proporcionarles una reparación adecuada.
34. Despenalizar la difamación.
35. Poner fin a la persecución de Aleksei Navalny y ponerlo en libertad de inmediato y sin condiciones, así como a quienes colaboran con él y a todas las personas que han sido privadas de libertad únicamente por su ejercicio del derecho a la libertad de expresión, por ejemplo por criticar la guerra de agresión contra Ucrania.
36. Garantizar la investigación efectiva, imparcial y transparente de todos los casos de detención arbitraria, tortura y otros malos tratos, desaparición forzada y homicidio ilegítimo en Chechenia y en otros lugares, y hacer rendir cuentas a los responsables en juicios justos.

Libertad de asociación y defensores y defensoras de los derechos humanos

37. Derogar toda la legislación sobre “agentes extranjeros” y “organizaciones indeseables”, y poner fin a todo tipo de hostigamiento contra las organizaciones de la sociedad civil.

38. Acabar con la campaña para liquidar, hostigar y perseguir a los grupos de derechos humanos y otras organizaciones de la sociedad civil, restablecer el registro de grupos y organizaciones que se han liquidado ilegalmente y devolverles los bienes confiscados.

Libertad de reunión

39. Abolir las excesivas restricciones a las reuniones públicas introducidas durante la pandemia de COVID-19.
40. Adaptar la legislación que regula las reuniones públicas y las prácticas policiales en este ámbito a las obligaciones de Rusia en materia de derechos humanos, entre otras cosas, suprimiendo todas las restricciones indebidas que afectan a convocantes y lugares de reunión pública y permitiendo las protestas pacíficas espontáneas, además de garantizar que los organismos encargados de hacer cumplir la ley no hacen un uso innecesario o excesivo de la fuerza cuando intervienen en reuniones públicas y que se enfrentan a la justicia cuando lo hacen.
41. Garantizar, en la ley y en la práctica, que sólo se penalizan delitos reconocibles y claramente tipificados en la ley, y que las penas impuestas por tales delitos se ajustan plenamente a las obligaciones internacionales de Rusia en materia de derechos humanos, entre otras cosas despenalizando las "violaciones reiteradas del procedimiento establecido para organizar o celebrar actos públicos".

Libertad de religión y de creencias

42. Acabar con la persecución de los testigos de Jehová, poner en libertad de inmediato y sin condiciones a todas las personas detenidas únicamente por practicar su religión y proporcionarles una reparación adecuada.

Tortura y otros malos tratos

43. Garantizar que se llevan a cabo investigaciones efectivas, imparciales y transparentes de todas las denuncias de tortura u otros malos tratos, que las personas responsables de estas violaciones de derechos humanos rinden cuentas en juicios justos y que las víctimas reciben una reparación plena y adecuada.

Discriminación contra las personas LGBTI

44. Derogar toda la legislación homófoba, incluida la tipificación como delito de la "propaganda de relaciones y (o) preferencias sexuales no tradicionales y el cambio de sexo".

Cooperación internacional

45. Cooperar plenamente con los mecanismos internacionales y regionales de derechos humanos y justicia internacional, incluida la Corte Penal Internacional.

ANNEX 1

KEY AMNESTY INTERNATIONAL DOCUMENTS FOR FURTHER REFERENCE

All of Amnesty International's documentation of human rights violations committed by Russian officials and forces, both within Russia and in the context of the war against Ukraine can be accessed on our Russia country page: [amnesty.org/en/search/?qcategory=1149&qlocation=1995](https://www.amnesty.org/en/search/?qcategory=1149&qlocation=1995)

Amnesty International, *Russia: Unfair game: Persecution of human rights defenders in Russia intensifies*, 17 September 2019, Index: EUR 46/0950/2019, [amnesty.org/en/documents/eur46/0950/2019/en](https://www.amnesty.org/en/documents/eur46/0950/2019/en)

Amnesty International, *Human Rights in Eastern Europe and Central Asia: Review of 2019, Russia entry, 2020*, Index: EUR 01/1355/2020,

Amnesty International Report 2020/21: The state of the world's human rights, Russia entry, 7 April 2021, Index: POL 10/3202/2021, pp 302-307

Amnesty International, *Russia: No place for protest*, 12 August 2021, Index: EUR 46/4328/2021, [amnesty.org/en/documents/eur46/4328/2021/en](https://www.amnesty.org/en/documents/eur46/4328/2021/en)

Amnesty International Report 2021/22: *The state of the world's human rights*, 29 March 2022, Russia entry, Index: POL 10/4870/2022, [amnesty.org/en/documents/pol10/4870/2022/en/](https://www.amnesty.org/en/documents/pol10/4870/2022/en/) pp 309 -314

Amnesty International: *"Children": The attack on the Donetsk Regional Academic Drama Theatre in Mariupol*, Ukraine, 30 June 2022, Index: EUR 50/5713/2022, [amnesty.org/en/documents/eur50/5713/2022/en](https://www.amnesty.org/en/documents/eur50/5713/2022/en)

Amnesty International, *Russia: "You Will Be Arrested Anyway": Reprisals Against Monitors and Media Workers Reporting from Protests*, 24 November 2022, Index: EUR 46/6182/2022, [amnesty.org/en/documents/eur46/6182/2022/en](https://www.amnesty.org/en/documents/eur46/6182/2022/en)

Amnesty International Report 2022/23: The state of the world's human rights, March 2023, Russia entry: pp 307-312, Index: POL 10/5670/2023, [amnesty.org/en/wp-content/uploads/2023/03/WEBPOL1056702023ENGLISH.pdf](https://www.amnesty.org/en/wp-content/uploads/2023/03/WEBPOL1056702023ENGLISH.pdf)

ANNEX 2

MATRIX OF RECOMMENDATIONS FROM THE PREVIOUS CYCLE, WITH COMMENTS ON PROGRESS

| Recommendation | Position | Full list of themes | Assessment/comments on level of implementation |
|--|------------------|---|--|
| Theme: A12 Acceptance of international norms | | | |
| 147.56 Adopt a comprehensive law against gender violence and ratify the Council of Europe Convention on Preventing and Combating Violence against Women and Domestic Violence (the Istanbul Convention), and advance in the recognition and implementation of the women and peace and security agenda (Spain); Source of position: A/HRC/39/13/Add.1 - Para. 15 | Supported /Noted | A12 Acceptance of international norms A41 Constitutional and legislative framework D29 Domestic violence E32 Right to just and favourable conditions of work F13 Violence against women S05 SDG 5 - gender equality and women's empowerment Affected persons: - women | Not implemented. See para. 3 |
| 147.109 Investigate cases of enforced disappearance, particularly in the North Caucasus, and ratify the International Convention for the Protection of All Persons from Enforced Disappearance (France); Source of position: A/HRC/39/13/Add.1 - Para. 14 | Supported /Noted | A12 Acceptance of international norms D32 Enforced disappearances Affected persons: - disappeared persons | Not implemented. See paras. 20, 30 |
| 147.112 Strengthen measures aimed at investigating allegations of enforced disappearances in the North Caucasus and ratify the International Convention for the Protection of All Persons from Enforced Disappearance (Argentina); Source of position: A/HRC/39/13/Add.1 - Para. 14 | Supported /Noted | A12 Acceptance of international norms D32 Enforced disappearances D33 Arbitrary arrest and detention Affected persons: - disappeared persons | Not implemented. See paras. 20, 30 |
| Theme: A24 Cooperation with special procedures | | | |
| 147.32 Cooperate fully with international human rights monitoring mechanisms, including United Nations Special Rapporteurs, and ensure their unrestricted access throughout the Russian Federation and to the illegally annexed Crimea in order to fulfil its obligation as an occupying force to guarantee the protection of human rights (Estonia); Source of position: A/HRC/39/13/Add.1 - Para. 10 | Supported /Noted | A24 Cooperation with special procedures Affected persons: - general - persons affected by armed conflict | Not implemented. See para. 6 |
| Theme: A41 Constitutional and legislative framework | | | |
| 147.53 Take measures to review existing legislation to be in line with international human rights obligations and foster an enabling environment for civil society (Austria); Source of position: A/HRC/39/13/Add.1 - Para. 19 | Supported /Noted | A41 Constitutional and legislative framework A61 Cooperation with civil society Affected persons: - general | Not implemented. See para. 1 |
| 147.89 Adopt anti-discrimination legislation encompassing all forms of discrimination and take measures to significantly reduce domestic violence (Germany); Source of position: A/HRC/39/13/Add.1 - Para. 11 | Supported /Noted | A41 Constitutional and legislative framework D29 Domestic violence Affected persons: - general - women - children - girls | Not implemented. See para. 3 |
| 147.121 Criminalize domestic violence and abolish the list of "prohibited professions", in order not to restrict the employment rights of women (Paraguay); Source of position: A/HRC/39/13/Add.1 - Para. 15 | Supported /Noted | A41 Constitutional and legislative framework D29 Domestic violence E31 Right to work F12 Discrimination against women S05 SDG 5 - gender equality and women's empowerment Affected persons: - women | Partially implemented. See paras. 3, 4 |

| Recommendation | Positio n | Full list of themes | Assessment/comments on level of implementation |
|--|---------------------|---|---|
| 147.122 Strengthen measures to combat domestic violence, in particular gender-based violence, including through the adoption and implementation of specific legislation to ensure that cases of domestic violence are investigated and prosecuted (Rwanda); Source of position: A/HRC/39/13/Add.1 - Para. 15 | Supported /Noted | A41 Constitutional and legislative framework D29 Domestic violence F13 Violence against women Affected persons: - women | Not implemented. See para. 3 |
| 147.165 Take all the necessary measures in order to respect the right to freedom of assembly, in line with its international obligations, including by repealing article 212.1 of the Criminal Code or by aligning it with international standards (Belgium); Source of position: A/HRC/39/13/Add.1 - Para. 19 | Supported /Noted | A41 Constitutional and legislative framework D44 Right to peaceful assembly Affected persons: - general | Not implemented. See para. 1 |
| 147.194 Revise the so-called “foreign agent” law and take all the necessary steps to ensure that civil society organizations, including the media, can exercise their activities without fear of stigmatization or punishment by law (Netherlands); Source of position: A/HRC/39/13/Add.1 - Para. 19 | Supported /Noted | A41 Constitutional and legislative framework D45 Freedom of association Affected persons: - media | Not implemented. See para. 1 |
| Theme: B11 International humanitarian law | | | |
| 147.307 Use its influence to facilitate unimpeded access by international observers to Crimea, eastern Ukraine and the Georgian regions of Abkhazia and South Ossetia (Australia); Source of position: A/HRC/39/13/Add.1 - Para. 10 | Supported /Noted | B11 International humanitarian law Affected persons: - general | Not implemented. See para. 6 |
| Theme: B51 Right to an effective remedy | | | |
| 147.157 Refrain from detaining participants of peaceful demonstrations and ensure that police officers who use excessive force against protesters are held accountable (Sweden); Source of position: A/HRC/39/13/Add.1 - Para. 19 | Supported /Noted | B51 Right to an effective remedy D44 Right to peaceful assembly Affected persons: - general - persons deprived of their liberty | Not implemented. See paras. 1, 24 |
| Theme: B52 Impunity | | | |
| 147.150 End impunity for attacks on journalists and human rights activists, and ensure space for civil society and opposition politicians to operate without fear of reprisals (United Kingdom of Great Britain and Northern Ireland); Source of position: A/HRC/39/13/Add.1 - Para. 19 | Supported /Noted | B52 Impunity Affected persons: - media | Not implemented. See paras. 1, 16–25 |
| Theme: D29 Domestic violence | | | |
| 147.245 Develop a comprehensive framework for the elimination of sexual and domestic violence against women and children (Cyprus); Source of position: A/HRC/39/13/Add.1 - Para. 15 | Supported /Noted | D29 Domestic violence F13 Violence against women Affected persons: - children | Not implemented. See para. 3 |
| Theme: D42 Freedom of thought, conscience and religion | | | |
| 147.199 Uphold the rights to freedom of conscience and religion by refraining from outlawing religious groups as “extremist” solely for the peaceful practice of their religious beliefs, such as has happened with Jehovah’s Witnesses (New Zealand); Source of position: A/HRC/39/13/Add.1 - Para. 19 | Supported /Noted | D42 Freedom of thought, conscience and religion Affected persons: - minorities/ racial, ethnic, linguistic, religious or descent-based groups | Not implemented. See paras. 1, 2, 26 |
| Theme: D43 Freedom of opinion and expression | | | |
| 147.161 Take the measures necessary to guarantee the full enjoyment of freedom of expression, in particular freedom of the press, and put an end to restrictions on access to some resources online (Luxembourg); Source of position: A/HRC/39/13/Add.1 - Para. 19 | Supported /Noted | D43 Freedom of opinion and expression Affected persons: - general - media | Not implemented. See paras. 1, 11, 12, 17–19 |
| 147.124 Ensure the protection of lesbian, gay, bisexual and transgender rights across the Russian Federation, including by investigating ongoing persecution of human rights activists and lesbian, gay, bisexual and transgender individuals in Chechnya (United Kingdom of Great Britain and Northern Ireland); Source of position: A/HRC/39/13/Add.1 - Para. 11 | Supported /Noted | D43 Freedom of opinion and expression D44 Right to peaceful assembly Affected persons: - lesbian, gay, bisexual, transgender and intersex persons (LGBTI) | Not implemented. See paras. 15, 30 |
| Theme: D45 Freedom of association | | | |

| Recommendation | Positio n | Full list of themes | Assessment/comments on level of implementation |
|--|---------------------|--|--|
| 147.183 Ensure the unrestricted work of civil society and repeal the "foreign agents" law as well as the law on "undesirable organizations" (Czechia); Source of position: A/HRC/39/13/Add.1 - Para. 19 | Supported /Noted | D45 Freedom of association A41 Constitutional and legislative framework Affected persons: - general - human rights defenders | Not implemented. See paras. 1, 13, 14, 18, 19, 21, 22 |
| 147.188 Revise the laws on "foreign agents" and "undesirable organizations" to ensure that NGOs and media organizations can exercise their legitimate activities in line with international law and human rights standards (Ireland); Source of position: A/HRC/39/13/Add.1 - Para. 19 | Supported /Noted | D45 Freedom of association A41 Constitutional and legislative framework Affected persons: - general | Not implemented. See paras. 1, 13, 14, 18, 19, 21, 22 |
| 147.181 Take measures to enlarge the space for civil society, in particular to review relevant legal provisions (Republic of Korea); Source of position: A/HRC/39/13/Add.1 - Para. 19 | Supported /Noted | D45 Freedom of association D7 Right to participation in public affairs and right to vote Affected persons: - general - human rights defenders | Not implemented. See paras. 1, 16 |
| Theme: D8 Rights related to marriage & family | | | |
| 147.250 Implement measures to combat discrimination and violence against women, developing strategies to eradicate patriarchal attitudes and stereotypes regarding the roles and responsibilities of women and men in the family and in society (Uruguay); Source of position: A/HRC/39/13/Add.1 - Para. 11 | Supported /Noted | D8 Rights related to marriage & family F12 Discrimination against women F13 Violence against women So5 SDG 5 - gender equality and women's empowerment Affected persons: - women | Not implemented. See para. 3 |
| Theme: F12 Discrimination against women | | | |
| 147.262 Take concrete measures in order to put an end to discrimination against women, especially by abolishing the list of professional occupations which are prohibited to them (Belgium); Source of position: A/HRC/39/13/Add.1 - Para. 11 | Supported /Noted | F12 Discrimination against women Affected persons: - women | Partially implemented. See para. 4 |
| Theme: A12 Acceptance of international norms | | | |
| 147.22 Consider acceding to the core international human rights treaties to which it is not yet a party (Zimbabwe); Source of position: A/HRC/39/13/Add.1 - Para. 8 | Supported | A12 Acceptance of international norms Affected persons: - general | Not implemented. See paras. 1, 7 |
| 147.15 Consider ratifying the Second Optional Protocol to the International Covenant on Civil and Political Rights, aiming at the abolition of the death penalty (Uruguay) (Romania); Source of position: A/HRC/39/13/Add.1 - Para. 8 | Supported | A12 Acceptance of international norms D1 Civil & political rights - general measures of implementation D23 Death penalty Affected persons: - general | Not implemented. See paras. 1, 7, 8 |
| 147.9 Consider ratification of the Optional Protocol to the Convention against Torture (Senegal) (Chile); Source of position: A/HRC/39/13/Add.1 - Para. 8 | Supported | A12 Acceptance of international norms D25 Prohibition of torture and cruel, inhuman or degrading treatment Affected persons: - general | Not implemented. See paras. 1, 7 |
| 147.2 Continue considering accession to the International Convention for the Protection of All Persons from Enforced Disappearance (Mozambique) (Yemen); Source of position: A/HRC/39/13/Add.1 - Para. 8 | Supported | A12 Acceptance of international norms D32 Enforced disappearances Affected persons: - disappeared persons | Not implemented. See paras. 1, 7 |
| Theme: A22 Cooperation with treaty bodies | | | |
| 147.33 Continue to cooperate constructively with all treaty bodies and United Nations mechanisms by participating actively in the work of the Human Rights Council at the United Nations (Nicaragua); Source of position: A/HRC/39/13/Add.1 - Para. 10 | Supported | A22 Cooperation with treaty bodies A24 Cooperation with special procedures A26 Cooperation with the Universal Periodic Review (UPR) Affected persons: - general | Not implemented. See paras. 1, 7 |
| Theme: A28 Cooperation with other international mechanisms and institutions | | | |

| Recommendation | Position | Full list of themes | Assessment/comments on level of implementation |
|--|-----------|--|--|
| 147.35 Continue the policy of negotiations and non-politicized constructive dialogue in dealing with the global agenda of human rights and continue presenting and organizing initiatives in the Human Rights Council for this purpose (Syrian Arab Republic); Source of position: A/HRC/39/13/Add.1 - Para. 10 | Supported | A28 Cooperation with other international mechanisms and institutions A3 Inter-State cooperation & development assistance Affected persons: - general | Not implemented. See paras. 1, 7 |
| Theme: A41 Constitutional and legislative framework | | | |
| 147.26 Ensure that the Russian Federation's international human rights obligations are fully implemented, as foreseen in the Russian Constitution (Estonia); Source of position: A/HRC/39/13/Add.1 - Para. 9 | Supported | A41 Constitutional and legislative framework Affected persons: - general | Not implemented. See paras. 1, 7 |
| 147.41 Continue efforts to strengthen the legislative and institutional framework of the national system for the promotion and protection of human rights (Cuba); Source of position: A/HRC/39/13/Add.1 - Para. 9 | Supported | A41 Constitutional and legislative framework Affected persons: - general | Not implemented. See paras. 1, 7–15 |
| 147.50 Ensure the compliance of domestic legislation with the obligations of the Russian Federation under international law in the field of human rights and fundamental freedoms (Poland); Source of position: A/HRC/39/13/Add.1 - Para. 9 | Supported | A41 Constitutional and legislative framework A12 Acceptance of international norms Affected persons: - general | Not implemented. See para. 1 |
| 147.116 Continue efforts towards the adoption of a law against domestic violence (Saudi Arabia); Source of position: A/HRC/39/13/Add.1 - Para. 15 | Supported | A41 Constitutional and legislative framework D29 Domestic violence Affected persons: - women - children - girls | Not implemented. See para. 3 |
| 147.119 Adopt national legislation prohibiting all forms of gender-based violence, including domestic violence, and ensuring adequate care for victims (Mexico); Source of position: A/HRC/39/13/Add.1 - Para. 15 | Supported | A41 Constitutional and legislative framework D29 Domestic violence F13 Violence against women Affected persons: - women | Not implemented. See para. 3 |
| 147.206 Observe constitutional guarantees of freedom of religion and ensure religious groups are not subject to discrimination (Australia); Source of position: A/HRC/39/13/Add.1 - Para. 19 | Supported | A41 Constitutional and legislative framework D42 Freedom of thought, conscience and religion Affected persons: - minorities/ racial, ethnic, linguistic, religious or descent-based groups | Not implemented. See paras. 1, 26 |
| 147.162 Uphold the rights to freedom of assembly and expression, as enshrined in the Constitution (New Zealand); Source of position: A/HRC/39/13/Add.1 - Para. 19 | Supported | A41 Constitutional and legislative framework D43 Freedom of opinion and expression D44 Right to peaceful assembly Affected persons: - general | Not implemented. See paras. 1, 7, 9–12, 15, 17–20, 24, 25 |
| 147.176 Bring legislation governing public assemblies and its enforcement into conformity with international human rights standards, particularly ensuring that any sanctions for violations of freedom of assembly do not create undue obstacles to freedom of assembly and expression (Slovenia); Source of position: A/HRC/39/13/Add.1 - Para. 19 | Supported | A41 Constitutional and legislative framework D43 Freedom of opinion and expression D44 Right to peaceful assembly Affected persons: - general | Not implemented. See paras. 1, 9, 10, 24, 25 |
| 147.164 Bring legislation governing public assemblies and its enforcement into conformity with international human rights standards (New Zealand); Source of position: A/HRC/39/13/Add.1 - Para. 19 | Supported | A41 Constitutional and legislative framework D44 Right to peaceful assembly Affected persons: - general | Not implemented. See paras. 1, 9, 10, 24, 25 |
| 147.163 Safeguard the freedom of association of all its people, as prescribed in the Constitution, including of journalists, lawyers and human rights defenders (Botswana); Source of position: A/HRC/39/13/Add.1 - Para. 19 | Supported | A41 Constitutional and legislative framework D45 Freedom of association H1 Human rights defenders Affected persons: - general - media - judges, lawyers and prosecutors - human rights defenders | Not implemented. See paras. 1, 13, 14, 19, 21, 22 |

| Recommendation | Position | Full list of themes | Assessment/comments on level of implementation |
|--|-----------|--|--|
| 147.260 Strengthen labour legislation with a view to mainstreaming the gender perspective and ensuring that such legislation does not discriminate against women in their professional careers (Mexico); Source of position: A/HRC/39/13/Add.1 - Para. 9 | Supported | A41 Constitutional and legislative framework F12 Discrimination against women S05 SDG 5 - gender equality and women's empowerment Affected persons: - women | Partially implemented. See para. 4 |
| Theme: A42 Institutions & policies - General | | | |
| 147.72 Adopt measures to implement its national policy in order to ensure equality of human rights and freedoms regardless of race, nationality, language, religion or belief, and provide appropriate government funding for related activities (Pakistan); Source of position: A/HRC/39/13/Add.1 - Para. 11 | Supported | A42 Institutions & policies - General D42 Freedom of thought, conscience and religion D6 Rights related to name, identity, nationality Affected persons: - general - migrants - minorities/ racial, ethnic, linguistic, religious or descent-based groups - non-citizens - stateless persons | Not implemented. See para. 1 |
| Theme: A43 Human rights policies | | | |
| 147.45 Continue the concerted efforts to improve and strengthen human rights protection arrangements (Ethiopia); Source of position: A/HRC/39/13/Add.1 - Para. 9 | Supported | A43 Human rights policies A46 National Plans of Action on Human Rights (or specific areas) Affected persons: - general | Not implemented. See para. 1 |
| Theme: A44 Structure of the national human rights machinery | | | |
| 147.43 Continue further strengthening the posts of the Commissioners, particularly that for human rights (India); Source of position: A/HRC/39/13/Add.1 - Para. 9 | Supported | A44 Structure of the national human rights machinery Affected persons: - general | Not implemented. See para. 1 |
| Theme: A61 Cooperation with civil society | | | |
| 147.71 Pursue the practice of State assistance to NGOs working in the area of promotion and protection of human rights (Kazakhstan); Source of position: A/HRC/39/13/Add.1 - Para. 19 | Supported | A61 Cooperation with civil society Affected persons: - general | Not implemented. See para. 21 |
| 147.197 Continue to take steps to strengthen cooperation and coordination between State authorities and civil society institutions in the promotion and protection of human rights (Philippines); Source of position: A/HRC/39/13/Add.1 - Para. 19 | Supported | A61 Cooperation with civil society Affected persons: - general | Not implemented. See para. 21 |
| Theme: B11 International humanitarian law | | | |
| 147.40 Uphold obligations under international law to allow access to Crimea for international human rights monitors (United Kingdom of Great Britain and Northern Ireland); Source of position: A/HRC/39/13/Add.1 - Para. 10 | Supported | B11 International humanitarian law A12 Acceptance of international norms Affected persons: - general - persons affected by armed conflict | Not implemented. See para. 6 |
| Theme: B31 Equality & non-discrimination | | | |
| 147.94 Take measures aimed at combating stereotypes that may promote discrimination against persons based on their sexual orientation (Argentina); Source of position: A/HRC/39/13/Add.1 - Para. 11 | Supported | B31 Equality & non-discrimination Affected persons: - lesbian, gay, bisexual, transgender and intersex persons (LGBTI) | Not implemented. See paras. 15, 30 |
| 147.145 Pursue efforts to enforce equally and without discrimination the legal provisions relevant to the protection of individuals and their public freedoms (Lebanon); Source of position: A/HRC/39/13/Add.1 - Para. 11 | Supported | B31 Equality & non-discrimination Affected persons: - general | Not implemented. See para. 1 |

| Recommendation | Position | Full list of themes | Assessment/comments on level of implementation |
|--|-----------|---|---|
| 147.96 Take steps to effectively promote tolerance and prevent violence and discrimination on the grounds of sexual orientation and gender identity, ensure effective investigation of acts of violence against lesbian, gay, bisexual, transgender and intersex persons, and hold those responsible to account (Netherlands); Source of position: A/HRC/39/13/Add.1 - Para. 11 | Supported | B31 Equality & non-discrimination B52 Impunity Affected persons: - lesbian, gay, bisexual, transgender and intersex persons (LGBTI) | Not implemented. See paras. 15, 30 |
| Theme: B32 Racial discrimination | | | |
| 147.238 Take all necessary measures to prevent violence and intolerance against women, whether racist, xenophobic or based on sexual orientation, guaranteeing the rights of each and every one of them without discrimination (Switzerland); Source of position: A/HRC/39/13/Add.1 - Para. 15 | Supported | B32 Racial discrimination F12 Discrimination against women Affected persons: - women | Not implemented. See paras. 3, 15, 30 |
| Theme: B51 Right to an effective remedy | | | |
| 147.128 Investigate attacks on members of civil society, including lesbian, gay, bisexual, transgender and intersex persons in Chechnya, and bring perpetrators to justice while providing legal redress for victims (Lithuania); Source of position: A/HRC/39/13/Add.1 - Para. 15 | Supported | B51 Right to an effective remedy Affected persons: - lesbian, gay, bisexual, transgender and intersex persons (LGBTI) | Not implemented. See paras. 19, 20, 24, 30 |
| 147.246 Continue its efforts to ensure access to justice for women and girls who have been victims of domestic and sexual violence (Gabon); Source of position: A/HRC/39/13/Add.1 - Para. 15 | Supported | B51 Right to an effective remedy Affected persons: - women - girls | Not implemented. See para. 3 |
| 147.111 Ensure independent and credible investigations of alleged human rights violations in the North Caucasus and hold accountable anyone found responsible (Australia); Source of position: A/HRC/39/13/Add.1 - Para. 14 | Supported | B51 Right to an effective remedy B52 Impunity Affected persons: - general | Not implemented. See paras. 23, 30 |
| 147.273 Continue the efforts to prevent all forms of violence against children and adolescents, including sexual abuse of minors, and ensure their access to justice and reparation (Ecuador); Source of position: A/HRC/39/13/Add.1 - Para. 16 | Supported | B51 Right to an effective remedy F32 Children: family environment and alternative care Affected persons: - children | Not implemented. See para. 3 |
| 147.173 Ensure effective and impartial investigations by the law enforcement authorities aimed at preventing and combating offences against journalists and human rights defenders, with a view to holding the perpetrators accountable (Romania); Source of position: A/HRC/39/13/Add.1 - Para. 18 | Supported | B51 Right to an effective remedy H1 Human rights defenders Affected persons: - media - human rights defenders | Not implemented. See paras. 19, 20, 24, 30 |
| Theme: B8 Human rights & counter-terrorism | | | |
| 147.105 Strengthen the human rights perspective in the fight against terrorism (Peru); Source of position: A/HRC/39/13/Add.1 - Para. 19 | Supported | B8 Human rights & counter-terrorism Affected persons: | Not implemented. See paras. 2, 17, 22, 29 |
| Theme: D25 Prohibition of torture and cruel, inhuman or degrading treatment | | | |
| 147.110 Ensure that all investigations into cases of abductions, unlawful detentions, torture and other ill-treatment, as well as killings, are conducted thoroughly and effectively (Austria); Source of position: A/HRC/39/13/Add.1 - Para. 14 | Supported | D25 Prohibition of torture and cruel, inhuman or degrading treatment D26 Conditions of detention Affected persons: - persons deprived of their liberty | Not implemented. See paras. 19, 20, 23, 24, 28 |
| 147.113 Investigate allegations of torture and inhuman treatment in custody in a transparent manner and bring those responsible to justice (Germany); Source of position: A/HRC/39/13/Add.1 - Para. 14 | Supported | D25 Prohibition of torture and cruel, inhuman or degrading treatment D26 Conditions of detention Affected persons: - general - persons deprived of their liberty | Not implemented. See paras. 19, 20, 24, 27-29 |
| 147.125 Investigate complaints of detention, torture and other ill-treatment committed against homosexuals in Chechnya, as well as taking the necessary measures to eliminate discrimination based on sexual orientation and gender identity (Chile); Source of position: A/HRC/39/13/Add.1 - Para. 15 | Supported | D25 Prohibition of torture and cruel, inhuman or degrading treatment D26 Conditions of detention Affected persons: - lesbian, gay, bisexual, transgender and intersex persons (LGBTI) | Not implemented. See paras. 15, 30 |

| Recommendation | Position | Full list of themes | Assessment/comments on level of implementation |
|---|-----------|--|--|
| 147.126 Investigate promptly, thoroughly and impartially instances of hate-based violence, including reports of mass detentions, torture and killings of lesbian, gay, bisexual, transgender and intersex individuals in Chechnya in 2017 (Canada); Source of position: A/HRC/39/13/Add.1 - Para. 15 | Supported | D25 Prohibition of torture and cruel, inhuman or degrading treatment D26 Conditions of detention Affected persons: - lesbian, gay, bisexual, transgender and intersex persons (LGBTI) | Not implemented. See para. 30 |
| 147.97 Ensure that lesbian, gay, bisexual, transgender and intersex people are able to exercise their rights to freedom of peaceful assembly and expression without discrimination or fear of reprisals, and investigate promptly, effectively and impartially all allegations of abductions, secret imprisonment, torture and other ill-treatment, and killings of gay men in Chechnya (New Zealand); Source of position: A/HRC/39/13/Add.1 - Para. 11 | Supported | D25 Prohibition of torture and cruel, inhuman or degrading treatment D26 Conditions of detention D43 Freedom of opinion and expression D44 Right to peaceful assembly Affected persons: - lesbian, gay, bisexual, transgender and intersex persons (LGBTI) | Not implemented. See paras. 15, 30 |
| Theme: D26 Conditions of detention | | | |
| 147.134 Take measures to improve conditions of pretrial detention for suspected and accused women with children in the penitentiary system (Egypt); Source of position: A/HRC/39/13/Add.1 - Para. 18 | Supported | D26 Conditions of detention D51 Administration of justice & fair trial Affected persons: - women | Not implemented. See para. 27 |
| Theme: D29 Domestic violence | | | |
| 147.57 Conclude its work on drafting a federal law on preventing domestic violence (Congo) (Gabon); Source of position: A/HRC/39/13/Add.1 - Para. 15 | Supported | D29 Domestic violence Affected persons: - women - children - girls | Not implemented. See para. 3 |
| 147.92 Look into measures to increase protection and support systems for victims of gender-based discrimination and domestic violence (Malaysia); Source of position: A/HRC/39/13/Add.1 - Para. 11 | Supported | D29 Domestic violence Affected persons: - general - women - girls - lesbian, gay, bisexual, transgender and intersex persons (LGBTI) | Not implemented. See para. 3 |
| 147.114 Intensify efforts to fight domestic violence (Italy); Source of position: A/HRC/39/13/Add.1 - Para. 15 | Supported | D29 Domestic violence Affected persons: - women - children - girls | Not implemented. See para. 3 |
| 147.117 Enhance work to prevent and combat domestic violence (Kyrgyzstan); Source of position: A/HRC/39/13/Add.1 - Para. 15 | Supported | D29 Domestic violence Affected persons: - women - children - girls | Not implemented. See para. 3 |
| 147.242 Take all necessary measures to investigate allegations of domestic violence and prosecute perpetrators of this violence (Burkina Faso); Source of position: A/HRC/39/13/Add.1 - Para. 15 | Supported | D29 Domestic violence Affected persons: - women - children - girls - older persons | Not implemented. See para. 3 |
| 147.120 Enhance its efforts towards combating domestic violence and advancing women's empowerment (Myanmar); Source of position: A/HRC/39/13/Add.1 - Para. 15 | Supported | D29 Domestic violence F11 Advancement of women S05 SDG 5 - gender equality and women's empowerment Affected persons: - women | Not implemented. See para. 3 |
| 147.243 Continue efforts to protect women's rights and to prevent domestic violence (Viet Nam); Source of position: A/HRC/39/13/Add.1 - Para. 15 | Supported | D29 Domestic violence F12 Discrimination against women Affected persons: - women | Not implemented. See para. 3 |
| Theme: D42 Freedom of thought, conscience and religion | | | |

| Recommendation | Position | Full list of themes | Assessment/comments on level of implementation |
|---|-----------|---|--|
| 147.90 Take concrete measures to combat all forms of discrimination, including when based on religion or belief and on sexual orientation, in compliance with international obligations (Italy); Source of position: A/HRC/39/13/Add.1 - Para. 11 | Supported | D42 Freedom of thought, conscience and religion Affected persons: - lesbian, gay, bisexual, transgender and intersex persons (LGBTI) | Not implemented. See paras. 1, 15, 30 |
| 147.207 Step up efforts to promote and protect freedom of religion or belief, including by ensuring the freedom of all individuals to establish and maintain religious, charitable or humanitarian institutions (Brazil); Source of position: A/HRC/39/13/Add.1 - Para. 19 | Supported | D42 Freedom of thought, conscience and religion D45 Freedom of association Affected persons: - minorities/ racial, ethnic, linguistic, religious or descent-based groups | Not implemented. See paras. 1, 21, 26 |
| Theme: D43 Freedom of opinion and expression | | | |
| 147.153 Continue easing regulations on media coverage and Internet censorship in order to secure and facilitate the exercise of freedom of expression (Japan); Source of position: A/HRC/39/13/Add.1 - Para. 19 | Supported | D43 Freedom of opinion and expression Affected persons: - media | Not implemented. See paras. 1, 11, 12 |
| 147.154 Ensure fully everyone's right to exercise freedom of expression (Estonia); Source of position: A/HRC/39/13/Add.1 - Para. 19 | Supported | D43 Freedom of opinion and expression Affected persons: - general | Not implemented. See paras. 1, 11, 12, 16–20 |
| 147.166 Improve existing law and practice to guarantee freedom of expression, freedom of the media, and the safety of journalists (Poland); Source of position: A/HRC/39/13/Add.1 - Para. 19 | Supported | D43 Freedom of opinion and expression Affected persons: - media | Not implemented. See paras. 1, 11, 12, 16–20 |
| 147.167 Guarantee freedom of expression, particularly online, as well as freedom of the media (France); Source of position: A/HRC/39/13/Add.1 - Para. 19 | Supported | D43 Freedom of opinion and expression Affected persons: - media | Not implemented. See paras. 1, 11, 12, 16–20 |
| 147.185 Ensure that the federal law on combating extremist activity is not arbitrarily used to limit freedom of expression (Czechia); Source of position: A/HRC/39/13/Add.1 - Para. 19 | Supported | D43 Freedom of opinion and expression Affected persons: - general | Not implemented. See paras. 1, 2, 12, 17 |
| 147.169 Continue efforts to protect journalists from violence and intimidation and intensify cooperation with the Organization for Security and Cooperation in Europe Representative on Freedom of the Media (Austria); Source of position: A/HRC/39/13/Add.1 - Para. 19 | Supported | D43 Freedom of opinion and expression A28 Cooperation with other international mechanisms and institutions Affected persons: - media | Not implemented. See paras. 1, 19 |
| 147.170 Ensure that cases of violence and intimidation against independent journalists are independently investigated and that their perpetrators are effectively brought to justice (Belgium); Source of position: A/HRC/39/13/Add.1 - Para. 15 | Supported | D43 Freedom of opinion and expression B52 Impunity Affected persons: - media | Not implemented. See paras. 1, 19 |
| 147.123 Effectively investigate all cases of violence against lesbian, gay, bisexual, transgender and intersex persons and activists, including the violation of their rights to freedom of expression and assembly, and bring perpetrators to justice (Montenegro); Source of position: A/HRC/39/13/Add.1 - Para. 15 | Supported | D43 Freedom of opinion and expression D44 Right to peaceful assembly Affected persons: - lesbian, gay, bisexual, transgender and intersex persons (LGBTI) | Not implemented. See paras. 1, 15, 30 |
| 147.129 Investigate repression against lesbian, gay, bisexual, transgender and intersex persons, including in Chechnya (Luxembourg); Source of position: A/HRC/39/13/Add.1 | Supported | D43 Freedom of opinion and expression D44 Right to peaceful assembly Affected persons: - lesbian, gay, bisexual, transgender and intersex persons (LGBTI) | Not implemented. See paras. 15, 30 |
| 147.155 Strengthen human rights guarantees for freedom of expression and peaceful assembly (Peru); Source of position: A/HRC/39/13/Add.1 - Para. 19 | Supported | D43 Freedom of opinion and expression D44 Right to peaceful assembly Affected persons: - general | Not implemented. See paras. 1, 7, 8–12, 17–20, 24, 25 |
| 147.98 Ensure that lesbian, gay, bisexual, transgender and intersex persons can freely exercise their rights, and thoroughly investigate the anti-gay persecution in Chechnya while protecting the witnesses (Germany); Source of position: A/HRC/39/13/Add.1 - Para. 11 | Supported | D43 Freedom of opinion and expression D44 Right to peaceful assembly B53 Support to victims and witnesses Affected persons: - lesbian, gay, bisexual, transgender and intersex persons (LGBTI) | Not implemented. See paras. 1, 15, 30 |

| Recommendation | Positio n | Full list of themes | Assessment/comments on level of implementation |
|--|--------------|---|---|
| 147.175 Take effective and credible measures to protect and facilitate the exercise of the rights to freedom of peaceful assembly, freedom of opinion and expression, and freedom of association (Slovakia); Source of position: A/HRC/39/13/Add.1 - Para. 19 | Supported | D43 Freedom of opinion and expression D44 Right to peaceful assembly D45 Freedom of association Affected persons: - general - media | Not implemented. See paras. 1, 7, 9–25 |
| 147.177 Ensure that NGOs can work free of threats and intimidation and ensure equal participation in political and public affairs by all stakeholders, including NGOs (Slovakia); Source of position: A/HRC/39/13/Add.1 - Para. 19 | Supported | D43 Freedom of opinion and expression D7 Right to participation in public affairs and right to vote Affected persons: - general | Not implemented. See paras. 1, 13, 14, 21–23 |
| 147.159 Ensure that anyone, including human rights defenders and journalists, can exercise their right to freedom of expression, including online, without fear of reprisal (Switzerland); Source of position: A/HRC/39/13/Add.1 - Para. 19 | Supported | D43 Freedom of opinion and expression H1 Human rights defenders Affected persons: - general | Not implemented. See paras. 1, 11, 12, 17–23 |
| Theme: D44 Right to peaceful assembly | | | |
| 147.180 Guarantee the effective exercise of freedom of assembly and association to allow human rights defenders and political activists to do their work (Luxembourg); Source of position: A/HRC/39/13/Add.1 - Para. 19 | Supported | D44 Right to peaceful assembly D45 Freedom of association H1 Human rights defenders Affected persons: - human rights defenders | Not implemented. See paras. 1, 9, 10, 13, 14, 21, 22, 24, 25 |
| Theme: D45 Freedom of association | | | |
| 147.182 Continue and strengthen its meaningful engagement with civil society in implementing universal periodic review recommendations and safeguarding human rights (Myanmar); Source of position: A/HRC/39/13/Add.1 - Para. 19 | Supported | D45 Freedom of association A27 Follow-up to Universal Periodic Review (UPR) Affected persons: - general | Not implemented. See para. 16 |
| Theme: D51 Administration of justice & fair trial | | | |
| 147.171 Prevent and investigate beatings, threats and trials based on dubious charges of human rights defenders, journalists, political actors and civil society (Canada); Source of position: A/HRC/39/13/Add.1 - Para. 15 | Supported | D51 Administration of justice & fair trial H1 Human rights defenders Affected persons: - general - media - human rights defenders | Not implemented. See paras. 17–20, 22–25, 29 |
| Theme: D7 Right to participation in public affairs and right to vote | | | |
| 147.152 Ensure the exercise of political competition through free and fair elections, including equitable access to the political process (Canada); Source of position: A/HRC/39/13/Add.1 - Para. 19 | Supported | D7 Right to participation in public affairs and right to vote Affected persons: - general | Not implemented. See paras. 13, 22 |
| Theme: D8 Rights related to marriage & family | | | |
| 147.214 Continue to provide support to the traditional family and contribute to international efforts in the promotion and preservation of traditional ethical and family values (Egypt); Source of position: A/HRC/39/13/Add.1 - Para. 10 | Supported | D8 Rights related to marriage & family Affected persons: - general | Non-human rights compliant recommendation. See paras. 5, 7, 15 |
| Theme: E1 Economic, social & cultural rights - general measures of implementation | | | |
| 147.218 Strengthen ongoing efforts aimed at ensuring the implementation of the economic, social and cultural rights of its citizens (Cuba); Source of position: A/HRC/39/13/Add.1 - Para. 20 | Supported | E1 Economic, social & cultural rights - general measures of implementation Affected persons: - general | Partially implemented. See para. 4 |
| Theme: E24 Right to social security | | | |
| 147.216 Introduce nationwide social security for its population (Nicaragua); Source of position: A/HRC/39/13/Add.1 - Para. 20 | Supported | E24 Right to social security Affected persons: - general | Partially implemented. See para. 4 |

| Recommendation | Positio n | Full list of themes | Assessment/comments on level of implementation |
|---|--------------|---|---|
| 147.217 Introduce a social security system for its citizens (Cuba); Source of position: A/HRC/39/13/Add.1 - Para. 20 | Supported | E24 Right to social security Affected persons: - general | Partially implemented. See para. 4 |
| Theme: E31 Right to work | | | |
| 147.261 Continue efforts to promote women's access to the labour market (Iraq); Source of position: A/HRC/39/13/Add.1 - Para. 11 | Supported | E31 Right to work Affected persons: - women | Partially implemented. See para. 4 |
| 147.220 Take measures to promote equal opportunities for men and women in terms of employment and occupation at all levels of responsibility (Algeria); Source of position: A/HRC/39/13/Add.1 - Para. 11 | Supported | E31 Right to work S05 SDG 5 - gender equality and women's empowerment S08 SDG 8 - economic growth, employment, decent work Affected persons: - women | Partially implemented. See para. 4 |
| 147.264 Strengthen measures aimed at promoting equal opportunities for men and women in terms of employment and profession (Côte d'Ivoire); Source of position: A/HRC/39/13/Add.1 - Para. 11 | Supported | E31 Right to work S05 SDG 5 - gender equality and women's empowerment S08 SDG 8 - economic growth, employment, decent work Affected persons: - women | Partially implemented. See para. 4 |
| Theme: F12 Discrimination against women | | | |
| 147.239 Continue efforts aimed at combating discrimination against women and fighting violence against them (Tunisia); Source of position: A/HRC/39/13/Add.1 - Para. 15 | Supported | F12 Discrimination against women F13 Violence against women Affected persons: - women | Not implemented. See para. 3 |
| 147.252 Fully implement the 2017–2022 national strategy on action for women in order to prevent violence against women, address gender stereotypes and guarantee women's full and equal participation in decision-making (Namibia); Source of position: A/HRC/39/13/Add.1 - Para. 11 | Supported | F12 Discrimination against women F13 Violence against women S05 SDG 5 - gender equality and women's empowerment Affected persons: - women | Not implemented. See para. 3 |
| Theme: F13 Violence against women | | | |
| 147.240 Strengthen governmental measures to eliminate violence against women and girls (Chile); Source of position: A/HRC/39/13/Add.1 - Para. 15 | Supported | F13 Violence against women Affected persons: - women - girls | Not implemented. See para. 3 |
| 147.244 Redouble efforts to eradicate violence against women, particularly domestic and sexual violence (Peru); Source of position: A/HRC/39/13/Add.1 - Para. 15 | Supported | F13 Violence against women Affected persons: - women | Not implemented. See para. 3 |
| 147.247 Continue to take effective steps aimed at combating violence against women (Romania); Source of position: A/HRC/39/13/Add.1 - Para. 15 | Supported | F13 Violence against women Affected persons: - women | Not implemented. See para. 3 |
| 147.241 Take effective steps to address domestic and sexual violence against women and girls, including through ensuring all perpetrators are prosecuted and punished (Botswana); Source of position: A/HRC/39/13/Add.1 - Para. 15 | Supported | F13 Violence against women B51 Right to an effective remedy Affected persons: - women - girls | Not implemented. See para. 3 |
| Theme: F32 Children: family environment and alternative care | | | |
| 147.279 Put an end to corporal punishment towards children in any form and in any area of society, and promote non-violent alternatives as disciplinary measures (Uruguay); Source of position: A/HRC/39/13/Add.1 - Para. 16 | Supported | F32 Children: family environment and alternative care D31 Liberty and security - general Affected persons: - children | Not implemented. See para. 3 |
| Theme: H1 Human rights defenders | | | |

| Recommendation | Position | Full list of themes | Assessment/comments on level of implementation |
|---|-----------|---|--|
| 147.127 Investigate all reports of attacks on, or threats against, human rights defenders, lawyers, journalists, civil society activists and lesbian, gay, bisexual, transgender and intersex persons, and bring those responsible to justice (Norway); Source of position: A/HRC/39/13/Add.1 - Para. 15 | Supported | H1 Human rights defenders Affected persons: - lesbian, gay, bisexual, transgender and intersex persons (LGBTI) | Not implemented. See paras. 19, 20, 22–24, 29, 30 |
| 147.179 Ensure the protection of human rights defenders, particularly in the North Caucasus (France); Source of position: A/HRC/39/13/Add.1 - Para. 19 | Supported | H1 Human rights defenders Affected persons: - human rights defenders | Not implemented. See paras. 20–23 |
| Theme: A12 Acceptance of international norms | | | |
| 147.52 Restore full respect for human rights and fundamental freedoms at home (Ukraine); Source of position: A/HRC/39/13/Add.1 - Para. 10 | Noted | A12 Acceptance of international norms Affected persons: - general | Not implemented. See paras. 7–30 |
| 148.6 Uphold all its obligations under applicable international law as an occupying power in the illegally occupied territories (Ukraine); Source of position: A/HRC/39/13 - Para. 148 | Noted | A12 Acceptance of international norms Affected persons: - general | Not implemented. See paras. 6, 31 |
| 147.5 Ratify the Rome Statute of the International Criminal Court and fully align national legislation with all obligations under the Rome Statute (Latvia); Source of position: A/HRC/39/13/Add.1 - Para. 8 | Noted | A12 Acceptance of international norms A41 Constitutional and legislative framework B11 International humanitarian law B52 Impunity D51 Administration of justice & fair trial Affected persons: - general | Not implemented. See paras. 6, 7 |
| 147.6 Ratify the Rome Statute of the International Criminal Court in its 2020 version, including the Kampala amendments on the crime of aggression, and review its national legislation in order to ensure full alignment with the Statute (Liechtenstein); Source of position: A/HRC/39/13/Add.1 - Para. 8 | Noted | A12 Acceptance of international norms A41 Constitutional and legislative framework B11 International humanitarian law B52 Impunity D51 Administration of justice & fair trial Affected persons: - general | Not implemented. See paras. 6, 7 |
| 147.115 Ratify the Istanbul Convention and repeal legislation that decriminalizes domestic violence (Estonia); Source of position: A/HRC/39/13/Add.1 - Para. 15 | Noted | A12 Acceptance of international norms A41 Constitutional and legislative framework D29 Domestic violence Affected persons: - women - children - girls | Not implemented. See para. 3 |
| 147.202 Respect its international obligations and amend its legislation to ensure the right to the peaceful enjoyment of freedom of religion and belief for adherents of Jehovah's Witnesses in the Russian Federation (Denmark); Source of position: A/HRC/39/13/Add.1 - Para. 19 | Noted | A12 Acceptance of international norms A41 Constitutional and legislative framework D42 Freedom of thought, conscience and religion Affected persons: - minorities/ racial, ethnic, linguistic, religious or descent-based groups | Not implemented. See para. 26 |
| 147.308 Implement the relevant General Assembly resolutions on the territorial integrity of Ukraine and on Crimea (Ukraine); Source of position: A/HRC/39/13/Add.1 - Para. 10 | Noted | A12 Acceptance of international norms B11 International humanitarian law Affected persons: - general | Not implemented. See para. 6 |
| 147.263 Repeal the list of professions prohibited for women and ratify the Istanbul Convention of the Council of Europe (France); Source of position: A/HRC/39/13/Add.1 - Para. 11 | Noted | A12 Acceptance of international norms E32 Right to just and favourable conditions of work S05 SDG 5 - gender equality and women's empowerment Affected persons: - women | Partially implemented. See paras. 4, 8 |
| Theme: A28 Cooperation with other international mechanisms and institutions | | | |
| 148.5 Provide full and unconditional access to OHCHR and other relevant human rights monitoring mechanisms to Georgia's Abkhazia and Tskhinvali regions (Georgia); Source of position: A/HRC/39/13 - Para. 148 | Noted | A28 Cooperation with other international mechanisms and institutions Affected persons: - general | Not implemented. See para. 6 |

| Recommendation | Positio n | Full list of themes | Assessment/comments on level of implementation |
|--|--------------|--|---|
| 148.3 Provide free and unimpeded access for all international human rights mechanisms to Ukraine's Crimea and Donbas, as well as to Georgia's regions of Abkhazia and Tskhinvali (Lithuania); Source of position: A/HRC/39/13 - Para. 148 | Noted | A28 Cooperation with other international mechanisms and institutions B11 International humanitarian law Affected persons: - general | Not implemented. See para. 6 |
| Theme: A29 Cooperation with regional mechanisms | | | |
| 148.7 Fulfill all interim measures issued by the European Court of Human Rights in the cases regarding human rights violations in the occupied Crimea and Donbas (Ukraine); Source of position: A/HRC/39/13 - Para. 148 | Noted | A29 Cooperation with regional mechanisms Affected persons: - general | Not implemented. See paras. 6–8 |
| Theme: A41 Constitutional and legislative framework | | | |
| 147.51 Accelerate the process of amending its domestic legislation and practices in line with the provisions of international human rights instruments (Zimbabwe); Source of position: A/HRC/39/13/Add.1 - Para. 9 | Noted | A41 Constitutional and legislative framework Affected persons: - general | Not implemented. See para. 1 |
| 147.62 Repeal the legislation on “undesirable organizations” and “foreign agents” (Sweden); Source of position: A/HRC/39/13/Add.1 - Para. 19 | Noted | A41 Constitutional and legislative framework Affected persons: - general | Not implemented. See paras. 1, 9, 13, 14 |
| 147.70 Repeal Federal Law No. 135-FZ by means of which “propaganda of non-traditional sexual relationships” is a criminal offence (Denmark); Source of position: A/HRC/39/13/Add.1 - Para. 11 | Noted | A41 Constitutional and legislative framework Affected persons: - general - lesbian, gay, bisexual, transgender and intersex persons (LGBTI) | Not implemented. See para. 15 |
| 147.88 Adopt a comprehensive anti-discrimination law prohibiting discrimination on any grounds, including sexual orientation and gender identity (Honduras); Source of position: A/HRC/39/13/Add.1 - Para. 11 | Noted | A41 Constitutional and legislative framework Affected persons: - lesbian, gay, bisexual, transgender and intersex persons (LGBTI) | Not implemented. See para. 15 |
| 147.151 Uphold the rights of lesbian, gay, bisexual, transgender and intersex people by amending article 282 of the Criminal Code, article 5.62 of the Code of Administrative Offences and article 3 of the Labour Code (New Zealand); Source of position: A/HRC/39/13/Add.1 - Para. 11 | Noted | A41 Constitutional and legislative framework Affected persons: - lesbian, gay, bisexual, transgender and intersex persons (LGBTI) | Not implemented. See para. 15 |
| 147.190 Consider the revision of the current legislation on “combating extremism” and on “foreign agents”, so as to define more precisely the limitations to fundamental freedoms in compliance with international obligations (Italy); Source of position: A/HRC/39/13/Add.1 - Para. 19 | Noted | A41 Constitutional and legislative framework Affected persons: - general | Not implemented. See paras. 1, 2, 9, 12, 13, 17–19, 21, 22 |
| 147.192 Repeal legislation under which NGOs can be declared “foreign agents” and “undesirable” organizations (New Zealand); Source of position: A/HRC/39/13/Add.1 - Para. 19 | Noted | A41 Constitutional and legislative framework Affected persons: - general | Not implemented. See paras. 1, 9, 13, 14 |
| 147.193 Repeal the laws on “foreign agents” and “undesirable” organizations (Lithuania); Source of position: A/HRC/39/13/Add.1 - Para. 19 | Noted | A41 Constitutional and legislative framework Affected persons: - general | Not implemented. See paras. 1, 9, 13, 14 |
| 147.195 Review the legislation on the functioning of non-governmental organizations, such as law No. 121 on non-commercial organizations, and ensure its compliance with international human rights practices and standards (Mexico); Source of position: A/HRC/39/13/Add.1 - Para. 19 | Noted | A41 Constitutional and legislative framework Affected persons: - general | Not implemented. See paras. 1, 13, 14 |
| 147.309 Repeal laws of the Russian Federation imposed in occupied Crimea and respect the laws in force in Ukraine (Ukraine). Source of position: A/HRC/39/13/Add.1 - Para. 10 | Noted | A41 Constitutional and legislative framework Affected persons: - general | Not implemented. See para. 6 |
| 147.78 Amend anti-extremist legislation to effectively fight racism and xenophobia while avoiding unjustified human rights restrictions (Germany); Source of position: A/HRC/39/13/Add.1 - Para. 12 | Noted | A41 Constitutional and legislative framework B32 Racial discrimination Affected persons: - minorities/ racial, ethnic, linguistic, religious or descent-based groups | Not implemented. See para. 2 |

| Recommendation | Positio n | Full list of themes | Assessment/comments on level of implementation |
|--|--------------|--|---|
| 147.66 End the practice of using the broad and vague anti-extremism and counter-terrorism legislation to pursue politically motivated charges (Sweden); Source of position: A/HRC/39/13/Add.1 - Para. 19 | Noted | A41 Constitutional and legislative framework B8 Human rights & counter-terrorism Affected persons: - general - media - human rights defenders | Not implemented. See paras. 2, 12, 17, 22 |
| 147.65 Repeal laws that limit freedom of expression online and offline, including the so-called Yarovaya package of counter-terrorism legislation (Sweden); Source of position: A/HRC/39/13/Add.1 - Para. 19 | Noted | A41 Constitutional and legislative framework B8 Human rights & counter-terrorism D43 Freedom of opinion and expression Affected persons: - general - media - human rights defenders | Not implemented. See paras. 1, 11, 12, 17–19 |
| 147.205 Repeal the 2013 law which criminalizes “insult to the religious feelings of believers” (France); Source of position: A/HRC/39/13/Add.1 - Para. 19 | Noted | A41 Constitutional and legislative framework D42 Freedom of thought, conscience and religion Affected persons: - minorities/ racial, ethnic, linguistic, religious or descent-based groups | Not implemented. See para. 1 |
| 147.64 Revise or repeal legislation that unduly limits the freedoms of association, assembly, expression, religion or belief, including the “foreign agents” law and the law on “undesirable organizations” (Canada); Source of position: A/HRC/39/13/Add.1 - Para. 19 | Noted | A41 Constitutional and legislative framework D42 Freedom of thought, conscience and religion D43 Freedom of opinion and expression D44 Right to peaceful assembly D45 Freedom of association Affected persons: - general - media - human rights defenders | Not implemented. See paras. 1, 7, 9–15 |
| 147.68 Adopt comprehensive anti-discrimination legislation on the grounds of sexual orientation, including measures to allow lesbian, gay, bisexual and transgender persons to exercise their rights to freedom of expression and peaceful assembly without fear of harassment (Ireland); Source of position: A/HRC/39/13/Add.1 - Para. 11 | Noted | A41 Constitutional and legislative framework D43 Freedom of opinion and expression D44 Right to peaceful assembly Affected persons: - lesbian, gay, bisexual, transgender and intersex persons (LGBTI) | Not implemented. See paras. 1, 15 |
| 147.54 Review national legislation and take administrative measures to address the concerns expressed by the Human Rights Committee regarding the free exercise of freedom of expression, peaceful assembly and association (Costa Rica); Source of position: A/HRC/39/13/Add.1 - Para. 19 | Noted | A41 Constitutional and legislative framework D43 Freedom of opinion and expression D44 Right to peaceful assembly D45 Freedom of association Affected persons: - general - media | Not implemented. See paras. 1, 9–25 |
| 147.55 Repeal or revise legislation in order to bring it into conformity with the obligations under the International Covenant on Civil and Political Rights and to ensure protection of the rights to freedom of opinion, expression, association and assembly (Latvia); Source of position: A/HRC/39/13/Add.1 - Para. 19 | Noted | A41 Constitutional and legislative framework D43 Freedom of opinion and expression D44 Right to peaceful assembly D45 Freedom of association Affected persons: - general - media | Not implemented. See paras. 1, 9–25 |
| 147.63 Repeal laws on “foreign agents” and “undesirable” organizations, and amend vague and overly broad “extremism” legislation to prevent this from being used to target those exercising their rights to freedom of expression and association (Australia); Source of position: A/HRC/39/13/Add.1 - Para. 19 | Noted | A41 Constitutional and legislative framework D43 Freedom of opinion and expression D45 Freedom of association Affected persons: - general - media - human rights defenders | Not implemented. See paras. 1, 2, 11–14 |
| 147.156 Repeal legislation and regulations that limit the legitimate exercise of the rights to freedom of expression, association and belief (Norway); Source of position: A/HRC/39/13/Add.1 - Para. 19 | Noted | A41 Constitutional and legislative framework D43 Freedom of opinion and expression D45 Freedom of association Affected persons: - general | Not implemented. See paras. 1, 11–14 |

| Recommendation | Positio n | Full list of themes | Assessment/comments on level of implementation |
|---|--------------|--|--|
| 147.67 Relinquish de facto executive control over the media, the parliament and the courts, and repeal or amend legislation used to criminalize normal societal discourse, such as that on "extremism", foreign agents, undesirable foreign organizations, anonymizer bans, and Internet blacklisting, as well as the "Yarovaya amendments", which are used to criminalize normal societal discourse, so that all its laws are consistent with the Russian Federation's human rights obligations and commitments (United States of America); Source of position: A/HRC/39/13/Add.1 - Para. 19 | Noted | A41 Constitutional and legislative framework D43 Freedom of opinion and expression D51 Administration of justice & fair trial Affected persons: - general - media - human rights defenders | Not implemented. See paras. 1, 2, 11–14 |
| 147.196 Implement programmes aimed at eliminating the restrictive environment in which NGOs and civil society organizations that promote human rights and diversity in political opinion act (Romania); Source of position: A/HRC/39/13/Add.1 - Para. 19 | Noted | A41 Constitutional and legislative framework D45 Freedom of association Affected persons: - general | Not implemented. See paras. 1, 11–14, 17–23 |
| Theme: A42 Institutions & policies - General | | | |
| 147.172 Establish institutional mechanisms for the prevention, protection and investigation of acts of intimidation, violence and reprisals that may target journalists and human rights defenders (Costa Rica); Source of position: A/HRC/39/13/Add.1 - Para. 9 | Noted | A42 Institutions & policies - General H1 Human rights defenders Affected persons: - media - human rights defenders | Not implemented. See paras. 19, 20, 23, 29 |
| Theme: B11 International humanitarian law | | | |
| 147.39 Ensure access to the occupied Crimea by international human rights mechanisms (Ukraine); Source of position: A/HRC/39/13/Add.1 - Para. 10 | Noted | B11 International humanitarian law Affected persons: - general - persons affected by armed conflict | Not implemented. See para. 6 |
| 148.1 Grant international human rights monitoring bodies full access to all federal subjects of the Russian Federation and territories under its effective control (Norway); Source of position: A/HRC/39/13 - Para. 148 | Noted | B11 International humanitarian law Affected persons: - general | Not implemented. See para. 6 |
| 148.4 Cease violations of the human rights of the population living in Georgian regions under the Russian Federation's effective control (Georgia); Source of position: A/HRC/39/13 - Para. 148 | Noted | B11 International humanitarian law Affected persons: - general | Not implemented. See para. 6 |
| 148.8 End its illegal occupation of Crimea and end its support for separatist groups in eastern Ukraine and the Georgian regions of Abkhazia and South Ossetia (Australia). Source of position: A/HRC/39/13 - Para. 148 | Noted | B11 International humanitarian law B9 Human rights & use of mercenaries Affected persons: - general | Not implemented. See para. 6 |
| Theme: B31 Equality & non-discrimination | | | |
| 147.100 Take concrete action to prevent discrimination on the grounds of sexual orientation, including by repealing the law against "propaganda of non-traditional sexual relations" (Norway); Source of position: A/HRC/39/13/Add.1 - Para. 11 | Noted | B31 Equality & non-discrimination A41 Constitutional and legislative framework Affected persons: - lesbian, gay, bisexual, transgender and intersex persons (LGBTI) | Not implemented. See paras. 15, 30 |
| 147.99 End the persecution of people perceived to be gay or bisexual (Iceland); Source of position: A/HRC/39/13/Add.1 - Para. 11 | Noted | B31 Equality & non-discrimination B52 Impunity Affected persons: - lesbian, gay, bisexual, transgender and intersex persons (LGBTI) | Not implemented. See paras. 15, 30 |
| Theme: B32 Racial discrimination | | | |
| 147.91 Cease discrimination on the grounds of ethnicity, sexual orientation and gender identity (Georgia); Source of position: A/HRC/39/13/Add.1 - Para. 11 | Noted | B32 Racial discrimination B31 Equality & non-discrimination Affected persons: - general - minorities/ racial, ethnic, linguistic, religious or descent-based groups - Indigenous peoples - lesbian, gay, bisexual, transgender and intersex persons (LGBTI) | Not implemented. See paras. 15, 30 |

| Recommendation | Positio n | Full list of themes | Assessment/comments on level of implementation |
|--|--------------|--|--|
| Theme: B8 Human rights & counter-terrorism | | | |
| 147.104 Make efforts to review the definition of extremist activity for the proper application of the federal law combating extremist activity (Republic of Korea); Source of position: A/HRC/39/13/Add.1 - Para. 19 | Noted | B8 Human rights & counter-terrorism Affected persons: - general | Not implemented. See paras. 2, 12, 17, 22, 26 |
| Theme: D25 Prohibition of torture and cruel, inhuman or degrading treatment | | | |
| 147.149 Demonstrate that the laws of the Russian Federation apply in Chechnya by investigating reports of torture and other human rights violations and abuses, and holding those responsible to account (United States of America); Source of position: A/HRC/39/13/Add.1 - Para. 14 | Noted | D25 Prohibition of torture and cruel, inhuman or degrading treatment B52 Impunity Affected persons: - general | Not implemented. See paras. 20, 23, 30 |
| Theme: D26 Conditions of detention | | | |
| 147.132 Release all political prisoners held in the Russian Federation and occupied Crimea (United States of America); Source of position: A/HRC/39/13/Add.1 - Para. 14 | Noted | D26 Conditions of detention Affected persons: - persons deprived of their liberty | Not implemented. See paras. 17–26, 29 |
| 147.136 Regarding illegally annexed Crimea, remove the Mejlis from the list of “extremist organizations”, lift all restrictions imposed on its activities and immediately end the practice of sending Crimean prisoners to serve their sentences in the Russian Federation (Czechia); Source of position: A/HRC/39/13/Add.1 - Para. 19 | Noted | D26 Conditions of detention Affected persons: - persons deprived of their liberty | Not implemented. See paras. 2, 6 |
| Theme: D42 Freedom of thought, conscience and religion | | | |
| 147.200 Reconsider the recent outlawing of the Jehovah Witnesses and stop their persecution (Spain); Source of position: A/HRC/39/13/Add.1 - Para. 19 | Noted | D42 Freedom of thought, conscience and religion Affected persons: - minorities/ racial, ethnic, linguistic, religious or descent-based groups | Not implemented. See paras. 1, 26 |
| 147.201 End the targeting of Jehovah’s Witnesses for exercising their freedom of religion (Iceland); Source of position: A/HRC/39/13/Add.1 - Para. 19 | Noted | D42 Freedom of thought, conscience and religion Affected persons: - minorities/ racial, ethnic, linguistic, religious or descent-based groups | Not implemented. See paras. 1, 26 |
| 147.203 Refrain from banning religious groups on the grounds of extremism, even though they practise their religious belief in a peaceful way, and also withdraw administrative accusations and criminal accusations against their members (Luxembourg); Source of position: A/HRC/39/13/Add.1 - Para. 19 | Noted | D42 Freedom of thought, conscience and religion Affected persons: - minorities/ racial, ethnic, linguistic, religious or descent-based groups | Not implemented. See paras. 1, 2, 26 |
| 147.204 Refrain from outlawing religious groups as “extremist” and ensure them the right to fully practise their religion or belief (Finland); Source of position: A/HRC/39/13/Add.1 - Para. 19 | Noted | D42 Freedom of thought, conscience and religion Affected persons: - minorities/ racial, ethnic, linguistic, religious or descent-based groups | Not implemented. See paras. 1, 2, 26 |
| Theme: D43 Freedom of opinion and expression | | | |
| 147.168 Implement recommendations relating to the freedom of the press and information accepted during the last cycle of the universal periodic review (Georgia); Source of position: A/HRC/39/13/Add.1 - Para. 19 | Noted | D43 Freedom of opinion and expression Affected persons: - media | Not implemented. See para. 1, 11, 18–20 |
| 147.174 Release all journalists detained on politically motivated charges or sentenced for expressing critical or dissenting views, including about political events or the status of illegally annexed Crimea (Slovakia); Source of position: A/HRC/39/13/Add.1 - Para. 19 | Noted | D43 Freedom of opinion and expression Affected persons: - media | Not implemented. See paras. 1, 11, 13, 18, 19 |
| 147.160 End its routine excessive banning of public assemblies and imposing excessive conditions regarding the place, time and manner of their conduct (Denmark); Source of position: A/HRC/39/13/Add.1 - Para. 19 | Noted | D43 Freedom of opinion and expression D44 Right to peaceful assembly Affected persons: - general | Not implemented. See paras. 1, 9, 10, 24, 25 |

| Recommendation | Positio n | Full list of themes | Assessment/comments on level of implementation |
|---|--------------|---|--|
| 147.61 Repeal the law on foreign agents and ensure that the freedoms of assembly, association, expression, demonstration and the press are not limited (Spain); Source of position: A/HRC/39/13/Add.1 - Para. 19 | Noted | D43 Freedom of opinion and expression D44 Right to peaceful assembly D45 Freedom of association Affected persons: - general - media | Not implemented. See paras. 1, 13, 18, 19, 21 |
| 148.2 End legal and political restrictions on freedom of expression, association and assembly against all persons, including Crimean Tatars in the illegally annexed Crimea and in Ukrainian territories under control of armed groups backed by the Russian Federation (Lithuania); Source of position: A/HRC/39/13 - Para. 148 | Noted | D43 Freedom of opinion and expression D44 Right to peaceful assembly D45 Freedom of association B11 International humanitarian law Affected persons: - general - minorities/ racial, ethnic, linguistic, religious or descent-based groups | Not implemented. See paras. 1, 6, 31 |
| 147.178 Cease restricting civil society and NGOs (Georgia); Source of position: A/HRC/39/13/Add.1 - Para. 19 | Noted | D43 Freedom of opinion and expression D44 Right to peaceful assembly D45 Freedom of association D7 Right to participation in public affairs and right to vote Affected persons: - general | Not implemented. See paras. 1, 9–30 |
| Theme: D44 Right to peaceful assembly | | | |
| 147.158 End the practice of obstructing peaceful demonstrations by, under politically motivated pretexts, not granting them authorization (Sweden); Source of position: A/HRC/39/13/Add.1 - Para. 19 | Noted | D44 Right to peaceful assembly Affected persons: - general | Not implemented. See para. 1, 9, 10, 24, 25 |
| Theme: D45 Freedom of association | | | |
| 147.189 Repeal the law on “undesirable organizations” (France); Source of position: A/HRC/39/13/Add.1 - Para. 19 | Noted | D45 Freedom of association Affected persons: - general | Not implemented. See paras. 1, 14, 19, 21, 22 |
| 147.184 Review the current restrictive legal framework, especially the laws on foreign agents, undesirable organizations and extremism (Estonia); Source of position: A/HRC/39/13/Add.1 - Para. 19 | Noted | D45 Freedom of association A41 Constitutional and legislative framework Affected persons: - general - human rights defenders | Not implemented. See paras. 1, 2, 9–14 |
| 147.186 Bring the laws on “foreign agents” and “undesirable organizations” in line with its international obligations and ensure that civil society can receive support from partners abroad (Germany); Source of position: A/HRC/39/13/Add.1 - Para. 19 | Noted | D45 Freedom of association A41 Constitutional and legislative framework Affected persons: - general | Not implemented. See paras. 1, 9, 13, 14 |
| 147.187 Repeal the “foreign agents” law and the law on “undesirable” organizations (Iceland); Source of position: A/HRC/39/13/Add.1 - Para. 19 | Noted | D45 Freedom of association A41 Constitutional and legislative framework Affected persons: - general | Not implemented. See paras. 1, 9, 13, 14 |
| 147.191 Review its legislation regulating the functioning of NGOs, in particular the federal law on non-commercial organizations and the federal law on undesirable organizations, and bring it into accordance with international human rights law, as previously recommended (Finland); Source of position: A/HRC/39/13/Add.1 - Para. 19 | Noted | D45 Freedom of association A41 Constitutional and legislative framework Affected persons: - general | Not implemented. See paras. 1, 13, 14 |
| Theme: D51 Administration of justice & fair trial | | | |
| 147.27 Repeal laws that allow the decisions of international human rights bodies, notably the European Court of Human Rights, to be disregarded (Lithuania); Source of position: A/HRC/39/13/Add.1 - Para. 9 | Noted | D51 Administration of justice & fair trial Affected persons: - general | Not implemented. See paras. 7, 8 |
| 147.28 Fully comply with the provisional measures order of 19 April 2017 of the International Court of Justice (Ukraine); Source of position: A/HRC/39/13/Add.1 - Para. 9 | Noted | D51 Administration of justice & fair trial Affected persons: - persons affected by armed conflict | Not implemented. See para. 6 |

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¹⁰ UN Doc. A/HRC/39/13/Add.1, recommendations 147.121, 147.260, 147.262, 147.263, 147.261, 147.220, 147.264 (supported)

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