3 September 1998

EXTRA 63/98 Fear of refoulement

HUNGARYIraqi asylum seeker

An Iraqi asylum seeker based in Hungary is in immediate danger of being forcibly returned to Egypt, where he could be at risk of subsequent *refoulement* to Iraq. If returned to Iraq, he could be subjected to serious human rights violations.

The asylum claim of the Iraqi national (whose name cannot be disclosed for reasons of personal security) was rejected by the Hungarian immigration authorities on 18 August 1998, and he has filed an appeal to have his claim reconsidered. Despite the fact, however, that he has not yet received a final decision on his claim, he has been informed by the authorities that he is to be returned to Egypt on Friday 4 September. The asylum seeker is currently being held in a detention facility within the compound of Budapest Airport.

BACKGROUND INFORMATION

Hungary is state party to the 1951 Convention relating to the Status of Refugees. Under the principle of *non refoulement*, enshrined in this Convention, Hungary is obliged to ensure that no person is returned, directly or indirectly, to a country where they would face serious human rights violations. Implicit in this obligation is the necessity to establish a satisfactory asylum procedure to identify those who would be at risk. Such a procedure must include provisions for an effective appeal of an asylum claim, whereby the asylum seeker is allowed to stay in the country for the duration of the appeal.

Amnesty International is aware of six other Iraqi asylum seekers who have in recent weeks been forcibly returned to Egypt and to Syria, without having their appeals reviewed by the Hungarian authorities. The asylum seekers in Egypt were subsequently able to obtain protection in a third country through the intervention of the United Nations High Commissioner for Refugees (UNHCR). However, the situation of the asylum seekers in Syria remains precarious. The information available to Amnesty International indicates that these asylum seekers have been allowed only a summary review of their cases in Hungary.

Amnesty International is also concerned that asylum seekers in Hungary are at risk of being detained in contravention of international human rights standards. Conditions at the detention facility within the Budapest airport compound are reportedly harsh. In addition, some asylum seekers are known to have been detained in the transit zone of the Budapest Airport, with clearly inadequate facilities, for weeks. There is no opportunity for judicial review of these types of detention in Hungary, in violation of international standards of detention.

RECOMMENDED ACTION: Please send telegrams/faxes/express/airmail letters in English or your own language:

- urging the Hungarian authorities to abide by their international obligations under the principle of *non refoulement*, and afford the said Iraqi asylum seeker effective and durable protection from *refoulement*;

urging the authorities to ensure that procedures are implemented whereby those individuals at risk of serious human rights violations if returned to their country of origin could obtain effective and durable protection;
urging the authorities to seek assurances from the Syrian government that the asylum seekers already forcibly returned to Syria will not be *refouled* to Iraq;

- urging the authorities to abide by international standards regarding the detention of asylum seekers. In particular, under no circumstances should asylum seekers be detained in an airport transit zone.

APPEALS TO:

Dr. László Felkai Minister of the Interior Ministry of the Interior József Attila u. 2-4 1051 Budapest Hungary Telegrams: Minister Laszlo, Budapest, Hungary Faxes: +36 1 317 6470 Salutation: Dear Minister

János Mártonyi Minister of Foreign Affairs Ministry of Foreign Affairs Bem rkp 47 1027 Budapest Hungary Telegrams: Minister Mártonyi, Budapest, Hungary Faxes: + 36 1 212 5918 Salutation: Dear Minister

President Árpád Göncz Office of the President Kossuth Lajos tèr 1-3 1055 Budapest Hungary Telegrams: President Göncz, Budapest, Hungary Faxes:+36 1 268 4183 Salutation: Dear President

Col. József Dúzs Head of Alien Control Department National Head-Quarters of the Border Guard Telegrams: Col. Dúzs,Border Guards, Budapest Hungary Salutation: Dear Colonel

COPIES TO: Diplomatic representatives of Hungary accredited to your country.

PLEASE SEND APPEALS IMMEDIATELY

2