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## EXTRA 106/99

Death penalty / Legal concern

10 August

## USA (Delaware) Justin L. Burrell, aged 18

At a trial due to begin in Dover, Delaware, on 16 August 1999, the prosecution will seek a death sentence against Justin Burrell for a murder he is accused of committing when he was 17 years old. International law forbids the use of the death penalty for crimes committed by under 18-year-olds.

Justin Burrell is accused of shooting Dolly Ann Fenwick during a robbery at her home in Pinewood Acres Mobile Home Park, near Cheswold, outside Dover, on 19 May 1998.

#### BACKGROUND INFORMATION

Article 6(5) of the International Covenant on Civil and Political Rights (ICCPR) and Article 37(a) of the Convention on the Rights of the Child (CRC) ban the use of the death penalty against those under 18 at the time of the crime. This article is so widely accepted, and adhered to, that it has become a principle of customary international law, binding on countries no matter which international instruments they have or have not ratified.

The USA attempts to justify its use of the death penalty against child offenders by arguing that it reserved the right to continue this practice when it ratified the ICCPR in 1992. Article 4 of the ICCPR states that there can be no derogation from Article 6, even in times of public emergency. The UN Human Rights Committee, the expert body set up to monitor countries' compliance with the ICCPR, has stated that the US reservation should be withdrawn as it contravenes the object and purpose of the treaty.

International standards ban the death penalty against children, not to excuse their crimes, but in recognition of their immaturity and potential for change. The global consensus on this issue has been confirmed by ratifications of the CRC. The USA is one of only two countries not to have ratified the CRC (the other being Somalia, a collapsed state with no recognized government). All of the 191 countries which have ratified this treaty have done so without making a specific reservation to Article 37(a). In 1997 China abolished the death penalty for offenders under 18 at the time of the crime, in order that its law be in compliance with its CRC obligations.

Since 1990, 19 people are known to have been executed worldwide for crimes committed when they were under 18. Ten were executed in the USA, while the other nine were put to death in Iran, Nigeria, Pakistan, Saudi Arabia and Yemen (Yemen has since abolished the death penalty for child offenders). Two-thirds (13) of these 19 executions occurred before August 1993. In the six years since, there have been six known judicial executions of child offenders in three countries, one in Nigeria (1997), one in Pakistan (1997), and four in the USA. These four - three in 1998 and one in 1999 - are the only such executions known in the world in the past 22 months.

Some 70 people are on US death rows for crimes committed when they were 16 or 17 years old (see  $On\ the\ Wrong\ Side\ of\ History:\ Children\ and\ the\ Death\ Penalty\ in\ the\ USA,\ AMR\ 51/58/98,\ October\ 1998).$  The US federal government is the authority ultimately responsible for ensuring nationwide adherence to the country's international obligations.

# RECOMMENDED ACTION: Please send faxes/express/airmail letters in English or your own language:

- expressing deep concern that the prosecution in Dover, Delaware, is seeking the death penalty against Justin L. Burrell, in violation of the global ban on the death penalty against those who were under 18 at the time of the crime (you may add that you are not writing to express an opinion on the guilt or innocence of Mr Burrell, or to condone the crime of which he is accused); explaining that this ban is now so widely recognized and adhered to worldwide that it has become a principle of customary international law, binding on all countries regardless of which international instruments they have or have not
- pointing out that neither individual US states, nor the US federal government, has the legal right under international law to allow such use of the death penalty;
- + to Deputy Attorney General (prosecutor): urging that the prosecution drop its pursuit of the death penalty against Justin Burrell.
- + to federal addressees: urging the federal authorities to intervene to stop this imminent violation of the USA's international obligations.

## APPEALS TO:

ratified;

The Honourable John L. Garey Deputy Attorney General 45 The Green Dover, Delaware 19901, USA

Fax: +1 302 739 7393 Tel: +1 302 739 4211

Salutation: Dear Deputy Attorney General

The Honorable Madeleine Albright, Office of the Secretary of State, 2201 C Street N.W., Washington, DC 20520, USA.

Faxes: +1 202 647 1533.

Salutation: Dear Secretary of State

The Honorable Janet Reno, Attorney General, Department of Justice, 950 Pennsylvania Ave, N.W., Room 440, Washington, DC 20530, USA.

Faxes: +1 202 514 4371.

Salutation: Dear Attorney General

COPIES TO: diplomatic representatives of the USA accredited to your country.

You may also write brief (about 250 words) letters to
The Editor, Delaware State News, PO Box 737, Dover, DE 19903, USA. Fax: +1
302 741 8252. E-mail: kgrant@newszap.com

PLEASE SEND APPEALS IMMEDIATELY. Check with the International Secretariat, or your Section office, if sending appeals after 10 September. (The verdict phase of the trial may last up to two weeks. If Justin Burrell is convicted, the trial will then enter a separate sentencing phase (to last two to three days) at which the prosecution would seek the death sentence.)