11 December 2009

AI Index: IOR61/009/2009



HUMAN RIGHTS IN EUROPE

DECISION TIME ON THE EUROPEAN COURT OF HUMAN RIGHTS

The system for the protection of human rights in Europe is under scrutiny. States are examining the European Court of Human Rights. At a Conference in February 2010 they will take decisions which could bring welcome reform to relieve the Court's backlog of cases. Conversely, the decisions taken could undermine a body that has provided redress for the victims of human rights violations in Europe for 50 years.

People in Europe (future applicants to the Court) have an interest at least equal to that of the states in ensuring the long-term effectiveness of the Court. States should therefore inform the public about the debates and consult civil society in the lead-up to the Conference and throughout the reform process which follows it.

47 states in Europe have agreed to be bound by the European Convention on Human Rights. States' respect for the Convention rights of some 800 million people is monitored primarily by the European Court of Human Rights, based in Strasbourg. The Court makes binding judgments in cases where individuals claim that their Convention rights have been violated and that the state has not granted redress. The implementation of the Court's judgments is supervised by the Committee of Ministers, representing all 47 Council of Europe states.

WHAT WE WANT

Enhanced respect for human rights by the 47 Council of Europe member states must remain the priority -- in more than 80 per cent of its judgments, the Court has ruled that the European Convention on Human Rights had been violated. If states complied with their clearly established obligations under the Convention, the number of applications to the Court would be significantly reduced.

The Court faces difficult challenges in light of its resources, as a result of the enormous number of individual applications being lodged (nearly 50,000 application forms in 2008), coupled with the backlog of cases pending before it (more than 110,000).

The European Court of Human Rights must be a strong Court, accessible to individuals claiming violations of their Convention rights when they have had no effective redress domestically. It should be a Court which will give a reasoned decision on whether a case is admissible, or a reasoned judgment on the merits of a case, without undue delay. The Court should be given the resources by states to function properly, and not at the expense of other Council of Europe human rights mechanisms.

WHAT CHANGES ARE NEEDED?

National Human Rights Protection

States must take concerted action to ensure greater respect for human rights and must provide effective domestic remedies when rights are violated.

Better implementation of the Convention at national level would mean greater respect for human rights throughout Europe and would reduce the need for individuals to apply to the Court for redress. Fewer cases would be sent to the Court if states implemented the Court's judgments by providing effective remedy and reparation and by taking steps aimed at ensuring the violation is not repeated, and if states implemented not only judgments against them, but also standards developed in all relevant judgments against other states. There would also be fewer cases brought about issues on which the Court has already clarified how the Convention should be applied (half of the Court's judgments in the past 50 years are on "repetitive" cases).

Reform of the Court

Any reforms to the European Court of Human Rights should ensure that:

- the fundamental right of individual petition is preserved and not further curtailed;
- there is an efficient, fair, consistent, transparent and effective screening of applications received, to weed out the very high proportion (around 90 per cent) of applications that are inadmissible under the current criteria;
- judgments are given within a reasonable time, particularly in cases where time is of the essence, or that raise repetitive issues where the Court's case law is clear and those that arise from systemic problems;
- the Court is given adequate financial and human resources, without adversely impacting the budgets of other Council of Europe human rights mechanisms and bodies;
- solutions to the problems faced by the Court, including the varied reasons for inadmissible applications, are devised on the basis of informed analysis, transparent evaluation of both the root of the problems and recent and future reforms.

The Committee of Ministers

The role of the Committee of Ministers in supervising states' implementation of the Court's judgments needs to be strengthened, not weakened. Its methods should be further developed and, when needed, the political pressure of the Committee must be brought to bear. The Department of Execution of Judgments, which assists with this task, urgently needs reinforcement.

What is needed is political will. Political will by the 47 Council of Europe states to respect the European Convention on Human Rights, to ensure effective domestic remedies for violations of Convention rights, to implement and ensure the implementation of the Court's judgments and to adequately resource the European Court of Human Rights and the Department of Execution of Judgments. We note the recent Opinion by the Committee of Ministers' Steering Committee for Human Rights, the reflections of the Court's President and earlier proposals by the Group of Wise Persons and Lord Woolf.

We support proposals:

- to help potential applicants to the Court to be better informed about admissibility criteria;
- aimed at ensuring better implementation of the European Convention on Human Rights by states, such as improving domestic remedies or establishing effective ones where none exist; ensuring translation and dissemination of the Court's case law and the screening of legislation for compliance with the Convention; and involvement of both national Parliaments and human rights institutions in this endeavour;
- guaranteeing a high standard of expertise and independence of the Court's judges, selected in inclusive, comprehensive and transparent processes;
- to address the case backlog effectively through short-term measures;
- to enhance resources and methods related to the Committee of Ministers supervision of implementation of judgments

We oppose proposals:

- that would undermine the accessibility of the Court such as charging applicants fees, or adding new, more restrictive admissibility criteria. Lack of funds should never be an obstacle for bringing an application before the Court;
- that would give the Court discretion to decide on which admissible cases it renders judgment;
- that would lessen the powers of the Committee of Ministers and the Department of Execution of Judgments to supervise the implementation of Court judgments.

Further reflection is needed to address concerns about proposals:

- to permit national courts to request Advisory Opinions from the European Court of Human Rights;
- to simplify the procedures for amending Convention provisions relating to the Court's operating rules and procedures.

List of signatories to Joint NGO Appeal (as of 16 February 2010) Liste des signataires de l'Appel des ONG (en date du 16 février 2010)

Human rights in Europe: Decision time on the European Court of Human Rights, 11 December 2009, AI Index: IOR 61/009/2009, http://www.amnesty.org/en/library/info/IOR61/009/2009/en.

Les droits humains en Europe: un tournant décisif pour la Cour européenne des droits de l'homme, 11 décembre 2009, Index AI: IOR 61/009/2009, <u>http://www.amnesty.org/fr/library/info/IOR61/009/2009/fr</u>.

Document issued by / Document publié par Amnesty International, the AIRE Centre, the European Human Rights Advocacy Centre (EHRAC), Human Rights Watch, Interights, the International Commission of Jurists (ICJ), Justice, Liberty and REDRESS.

- 1. ACAT-Suisse (Action des chrétiens pour l'abolition de la torture), Berne, Switzerland
- 2. ACCEPT Association, Bucharest, Romania
- 3. Access Info Europe, Madrid, Spain
- 4. Access to Information Programme, Sofia, Bulgaria
- 5. ACEP Associação Para a Cooperação Entre os Povos, Lisbon, Portugal
- 6. Advokater utan Gränser, Stockholm, Sweden
- 7. AG Globale Verantwortung, Vienna, Austria
- 8. Aim for Human Rights, Utrecht, Netherlands
- 9. Albanian Helsinki Committee, Tirana, Albania
- 10. ArciLesbica Nazionale, Bologna, Italy
- 11. Art.1 Dutch national association against discrimination (Art.1 voorkomt en bestrijdt discriminatie), Rotterdam, Netherlands
- 12. Article 19: Global Campaign for Free Expression, London, United Kingdom
- 13. Associação Portuguesa de Apoio à Vítima / Portuguese Association for Victim Support (APAV), Lisbon, Portugal
- 14. Association Européenne pour la Défense des Droits de l'Homme, Brussels, Belgium
- 15. Association for the Defense of Human Rights in Romania-the Helsinki Committee (APADOR-CH), Bucharest, Romania
- 16. Association for the Prevention of Torture (APT), Geneva, Switzerland
- 17. Avocats Européens Democrates / European Democratic Lawyers (AED – EDL), France
- Bar Human Rights Committee of England and Wales (BHRC), London, United Kingdom
- 19. British Irish Rights Watch, London, United Kingdom
- 20. Bulgarian Helsinki Committee, Sofia, Bulgaria
- 21. Caritas Europe, Brussels, Belgium
- 22. Çavaria, Belgium
- 23. CEJI A Jewish Contribution to an Inclusive Europe, Brussels, Belgium

- 24. Center for Human Rights and Conflict Resolution, Skopje, Macedonia
- 25. Center for the Development of Democracy and Human Rights, Moscow, Russia
- 26. Centre Européen du Conseil International des Femmes / European Centre of the International Council of Women (CECIF/ECICW), Paris, France
- 27. Chance for Children Foundation (CFCF), Budapest, Hungary
- 28. Children's Rights Alliance for England (CRAE), London, United Kingdom
- 29. Citizen's Watch, St. Petersburg, Russia
- 30. Civil Rights Defenders (former Svenska Helsingforskommittén), Stockholm, Sweden
- 31. COC Netherlands, Amsterdam, Netherlands
- 32. COJEP International, Strasbourg, France
- Comité exécutif de la Conférence des commissions Justice et Paix d'Europe, Paris, France
- 34. Committee for Human Rights, Leskovac, South Serbia
- 35. Committee on the Administration of Justice Ltd (CAJ), Belfast, Northern Ireland, United Kingdom
- 36. Domestic Abuse Intervention Centre Vienna (Wiener Interventionsstelle gegen Gewalt in der Familie), Austria
- 37. East European Development Institute, Kyiv, Ukraine
- 38. Eurasian Lawyers Association, Baku, Azerbaijan
- 39. Euro-Mediterranean Human Rights Network (EMHRN), Copenhagen, Denmark
- 40. European Criminal Bar Association, London, United Kingdom
- 41. European Humanist Federation, Brussels, Belgium
- 42. European Network Church on the Move / Réseau Européen Eglises et Libertés (EN/RE), Paris, France
- 43. European Prison Education Association (EPEA), Drammen, Norway

- 44. European Roma Rights Centre, Budapest, Hungary
- 45. European Training and Research Centre for Human Rights and Democracy (ETC), Graz, Austria
- 46. Fair Trials International, London, United Kingdom
- 47. Fédération Européenne des Centres de Recherche (FECRIS), Marseille, France
- 48. FIACAT Fédération Internationale de l'Action des Chrétiens pour l'Abolition de la Torture, Paris, France
- 49. FIAN Norway (Food First Information and Action Network), Oslo, Norway
- 50. Finnish League for Human Rights, Helsinki, Finland
- 51. FIZ Fachstelle Frauenhandel und Frauenmigration, Zürich, Switzerland
- 52. FLAC Free Legal Advice Centres, Dublin, Ireland
- 53. Forum Menschenrechte, Berlin, Germany
- 54. Georgian Young Lawyers Association, Tbilisi, Georgia
- Gesellschaft f
 ür bedrohte V
 ölker Schweiz / Society for threatned peoples - Switzerland, Bern, Switzerland
- 56. Global Initiative to End All Corporal Punishment of Children, London, United Kingdom
- 57. Greek Helsinki Monitor, Glyka Nera, Greece
- 58. Hellenic League for Human Rights, Athens, Greece
- 59. Helsinki Committee for Human Rights in Serbia, Belgrade, Serbia
- Homosexuelle Initiative (HOSI) Wien 1. Lesben- und Schwulenverband Österreichs, Austria
- 61. Human Rights Action / Akcija za ljudska prava, Podgorica, Montenegro
- 62. Human Rights Center of Azerbaijan, Baku, Azerbaijan
- 63. Human Rights Centre, Tbilisi, Georgia
- 64. Human Rights Foundation of Turkey (HRFT) / Turkiye Insan Haklari Vakfi (TIHV), Ankara, Turkey
- 65. Human Rights Monitoring Institute, Vilnius, Lithuania
- 66. Humanitarian Law Center, Belgrade, Serbia
- 67. Hungarian Civil Liberties Union (HCLU), Budapest, Hungary
- 68. Hungarian Helsinki Committee, Budapest, Hungary
- 69. ILGA-Europe, Brussels, Belgium
- 70. Independent Journalists' Association of Serbia, Belgrade, Serbia
- 71. Iniciativa Inakost, Trnava, Slovakia
- 72. International Caucasus Foundation on Minority Issues (ICFMI), Baku, Azerbaijan
- 73. International Federation of Human Rights (FIDH), Paris, France

- 74. International Partnership for Human Rights (IPHR), Brussels, Belgium
- 75. International Protection Centre, Russia
- International Rehabilitation Council for Torture Victims (IRCT), Copenhagen, Denmark
- 77. International Society of City and Regional Planners (ISOCARP), The Hague, Netherlands
- 78. Internationale Frauenliga für Frieden und Freiheit/ Deutsche Sektion (Women's Internationale League for Peace and Freedom / German Section), Berlin, Germany
- 79. Internationale Gesellschaft für Menschenrechte (IGFM), Frankfurt am Main, Germany
- 80. Interregional Association of Human Rights Organisations "AGORA", Russia
- 81. Interregional NGO "Committee Against Torture", Nizhniy Novgorod, Russia
- 82. Irish Centre for Human Rights (Faculty of Law, National University of Ireland), Galway, Ireland
- 83. Irish Council for Civil Liberties, Dublin, Ireland
- 84. JPL Monde Association Justice Paix Liberte, Geneva, Switzerland
- 85. Justice and Peace Netherlands, The Hague, Netherlands
- 86. Kindernothilfe, Duisburg, Germany
- 87. Kurdish Human Rights Project, London, United Kingdom
- 88. La Strada International, Amsterdam, Netherlands
- 89. Latvian Centre for Human Rights, Riga, Latvia
- 90. Lawyers Committee for Human Rights (YUCOM), Belgrade, Serbia
- 91. Lawyers for Constitutional Rights and Freedoms (JURIX), Moscow, Russia
- 92. Legal Clinic for Refugees and Immigrants, Sofia, Bulgaria
- 93. Legal Defence Bureau for National and Ethnic Minorities (NEKI), Budapest, Hungary
- 94. Legal Information Centre for Human Rights, Tallinn, Estonia
- 95. Lesben- und Schwulenverband in Deutschland (LSVD), Köln, Germany
- 96. Ligue des Droits de l'Homme Belgique (Belgian Human Rights League), Brussels, Belgium
- 97. Ludwig Boltzmann Institut für Menschenrechte – BIM, Vienna, Austria
- 98. Minority Rights Group International, London, United Kingdom
- 99. Mirovni Institut / Peace Institute, Ljubljana, Slovenia

- 100. Mouvement International d'Apostolat des Milieux Sociaux Indépendants (MIAMSI), Paris, France
- 101. Mozaika Alliance of LGBT people and their friends, Riga, Latvia
- 102. Multikulturní centrum Praha / Multicultural Center Prague, Czech Republic
- 103. National AIDS Trust (NAT), London, United Kingdom
- 104. Netherlands Helsinki Committee (NHC), The Hague, Netherlands
- 105. NGO Article 42 of the Constitution, Tbilisi, Georgia
- 106. NGO Slovo 21, Prague, Czech Republic
- 107. NGO Sutyajnik, Yekaterinburg, Russia
- 108. Nord Sud XXI, Geneva, Switzerland
- 109. Norwegian Bar Association, Oslo, Norway
- 110. Norwegian Helsinki Committee, Oslo, Norway
- 111. Norwegian Human Rights House Foundation, Oslo, Norway
- 112. Norwegian P.E.N., Oslo, Norway
- 113. Novorossisk Committee for human rights, Novorossisk, Russia
- 114. Nürnberger Menschenrechstszentrum (NMRZ), Nürnberg, Germany
- 115. Ökumenische Netzwerk Initiative Kirche von unten (IKvu), Bonn, Germany
- 116. Oxfam Novib (Netherlands), The Hague, Netherlands
- 117. Ozersk City Social-Ecological Public Organisation, Planet of Hopes, Russia
- 118. Pax Romana Mouvement International des Intellectuels Catholiques (MIIC), Geneva, Switzerland
- 119. Pink Cross, Bern, Switzerland
- 120. Policy Center for Roma and Minorities, Bucharest, Romania
- 121. Poradna pre obcianske a ludské práva (Center for Civil and Human Rights), Košice, Slovakia
- 122. Prisoners Abroad, London, United Kingdom
- 123. Public Association Lawyers for Human Rights, Chisinau, Moldova
- 124. Public Verdict Foundation, Moscow, Russia
- 125. Quaker Council for European Affairs, Brussels, Belgium
- 126. Rainbowhouse (vzw Regenbooghuis / Maison Arc-en-Ciel asbl), Brussels, Belgium
- 127. Reaching Out Romania (ROR), Pitesti, Romania
- 128. Regional Centre for Minorities, Belgrade, Serbia
- 129. Resource Center for Human Rights (CReDO), Chisinau, Moldova
- 130. Romani CRISS Roma Centre for Social Interventions and Studies, Bucharest, Romania
- 131. Russian Justice Initiative, Moscow, Russia

- 132. Salzburger Rechtsanwaltskammer (Salzburg Bar Association), Salzburg, Austria
- 133. Samiska rättsförbundet (Sami Rights Association), Gånghester, Sweden
- 134. Sandzak Committee for Protection of Human Rights and Freedoms, Novi Pazar, Serbia
- 135. Society for International Development (SID), Rome, Italy
- 136. SOS Mitmensch, Vienna, Austria
- Svenska FN-förbundet (United Nations Association of Sweden), Stockholm, Sweden
- 138. Swedish Federation for Lesbian, Gay, Bisexual and Transgender Rights (RFSL), Stockholm, Sweden
- 139. The Equal Rights Trust (ERT), London, United Kingdom
- 140. TRIAL Track Impunity Always, Geneva, Switzerland
- 141. Truth Now, Nicosia, Cyprus
- 142. Union Européenne Féminine / European Union of Women (EUW/EUW), Vienna, Austria
- 143. Unione degli Atei e degli Agnostici Razionalisti (UAAR), Rome, Italy
- 144. University Women of Europe (UWE/GEFDU), Brasted Kent, United Kingdom
- 145. Verein Autonome Österreichische Frauenhäuser (AÖF), Vienna, Austria
- 146. Verein Humanrights.ch / MERS, Bern, Switzerland
- 147. Verein Projekt Integrationshaus, Vienna, Austria
- 148. Vereinte Evangelische Mission (VEM), Wuppertal, Germany
- 149. Women Against Violence Europe (WAVE), Austria
- 150. Women in Black, Belgrade, Serbia
- 151. Women's International League for Peace and Freedom -WILPF - Netherlands, Utrecht, Netherlands
- 152. World Organisation Against Torture (OMCT), Geneva, Switzerland
- 153. Youth Initiative for Human Rights (YIHR), Podgorica, Montenegro
- 154. YWCA Nederland, Utrecht, Netherlands
- 155. Z§vůle práva, Prague, Czech Republic
- 156. ZARA-Zivilcourage und Anti-Rassismus-Arbeit, Vienna, Austria