Open Letter to His Excellency President Joseph Kabila Commission of Inquiry on the Death of Floribert Chebeya Bahizire

H.E. President Joseph Kabila Kabange Gombe, Kinshasa Democratic Republic of Congo

Copy to:

His Excellency, Adolphe Muzito, Prime Minister His Excellency, Luzolo Bambi Lessa, Minister of Justice and Human Rights

June 5, 2010

Your Excellency,

We are deeply shocked and saddened by the killing of our friend and colleague, Floribert Chebeya Bahizire, one of Congo's most prominent and courageous human right activists. The broad international and national condemnation of this appalling act has given us encouragement, but we believe it is crucial to immediately establish a credible, impartial and independent commission of enquiry to investigate the death of Floribert Chebeya Bahizire and the disappearance of his driver, Fidèle Bazana Edadi. We are calling on you to take leadership on this crucial matter.

The multiple announcements made about the start of investigations by various security services, the police and the public prosecutor's office during the past 72 hours lack the necessary credibility and impartiality. In light of the serious flaws that characterized previous investigations into the death of human rights defenders and journalists, we do not believe the current efforts will expose the truth of what happened or bring justice for the appalling crime.

Responding to Floribert Chebeya Bahizire's death with concrete actions that ensure justice is important not only to end impunity for attacks on human rights defenders, but also to help protect other Congolese human rights defenders and journalists who face intimidation, threats and harassment.

We believe that an independent commission of inquiry should be urgently established as follows:

- 1. It should be created by a ministerial decree under the authority of the Minister of Justice and Human Rights and approved by the Council of Ministers.
- 2. It should be presided over by an individual who is independent, of high moral authority, with a solid background in Congolese law.

- 3. Members of the commission should be appointed on the basis of their recognized impartiality, competence, integrity and independence as individuals. They should not be closely associated with any individual, government or political party, or any other organization potentially implicated in the matters under inquiry.
- 4. Members of the commission should have proven expertise in law, medicine, crime investigation, forensic science and be capable of evaluating and weighing evidence and exercising sound judgment.
- 5. We propose that the members of the commission could include the following:
 - (a) A professor of law or criminology
 - (b) A magistrates of the public prosecutor's office
 - (c) Military magistrates.

To ensure credibility of the commission, we strongly urge you to accept the offer made by UN Secretary General Ban Ki-moon to assist in the investigations as well as those from other governments and from Congolese civil society. We therefore propose you also include in the commission:

- (d) Participation of independent representatives from the Congolese human rights community
- (e) A UN independent expert in human rights or investigation procedures
- (f) An independent expert with forensic expertise
- (g) An independent expert from the African Commission of Human and People's Rights.
- 6. The Commission's mandate should include:
 - The authority to obtain all the information it needs for the inquiry, to describe the context and the circumstances of the death of Floribert Chebeya Bahizire.
 - Powers to compel attendance and cooperation of witnesses, including officials, and to procure documents, including government and medical records.
 - Gather input from impartial legal advisors, independent advisors and other expert services as required for its work.
 - Clarify the facts and establish individual criminal responsibility and responsibility of the state.
 - Recommend to the Minister of Justice and Human Rights individuals who should be investigated and prosecuted for the killing of Floribert Chebeya Bahizire and the disappearance of his driver.
 - Identify measures to be taken to avoid a repeat of such incidents in the future.
- 7. The commission should regularly report on the progress of its work and publish its conclusions within a time period of six months.

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8. It must take into account and ensure the protection of witnesses, including the protection of the family of the deceased and of the driver, with the assistance of MONUC/MONUSCO as required.

This commission must be given adequate financial and logistical resources to carry out its work. While the budgetary means are the responsibility of the government, we also hope that international donors might be able to assist this effort with financial and technical means.

We further recommend that the Congolese government together with MONUC/MONUSCO take joint responsibility for ensuring the protection of the members of the commission as they conduct their work.

As an immediate urgent step, we strongly recommend that an independent expert autopsy is carried out on the body of Floribert Chebeya Bahizire, as requested by his family, and that international offers to assist with this procedure are accepted.

The botched investigations of the past into the death of human rights defenders and journalists in Congo must not be repeated. Investigations into the murder of Pascal Kabungulu, a human rights defender shot dead In Bukavu in July 2005, the murder of two Radio Okapi journalists - Serge Maheshe in June 2007 and Didace Namujimbo in November 2008 - and the murder of Kinshasa journalist Franck Ngyke and his wife Hélène Mpaka in November 2005, were all marred with serious irregularities and did not lead to justice.

Establishing a credible commission of inquiry is important to avoid the mistakes of the past and to demonstrate clearly, once and for all, that those who target human rights defenders in Congo will be held to account.

Yours sincerely,

Signing organizations:

- 1. Amnesty International
- 2. Human Rights Watch
- 3. Observatoire pour la protection des défenseurs des droits de l'Homme (FIDH / OMCT)
- 4. Article 19
- 5. Voix des Sans Voix
- 6. Association africaine de défense des droits de l'homme, ASADHO
- 7. Association des Victimes de Guerres de l'Ituri, AVIGITURI
- 8. Association Chrétienne pour l'Assistance des Prisonniers, ACAP
- 9. Action pour les Droits Humains, ADH
- 10. Action Contre l'Impunité pour les Droits de l'Homme, ACIDH
- 11. Action des Chrétiens Activistes des Droits de l'Homme de Shabunda, ACADHOSHA
- 12. Action Sociale pour la Paix et le Développement, ASPD
- 13. Africa Fondation, AF
- 14. Association des Armateurs sur le Lac-Kivu, ASSALAC
- 15. Association pour la Promotion et la Défense de la Dignité des Victimes, DRC
- 16. Centre de Recherche sur l'Environnement, la Démocratie et les Droits de l'Homme, CREDDHO
- 17. Centre des Etudes sur la Justice et sur la Résolution 1325, CRJ/1325

- 18. Centre des Droits de Homme et du Droit Humanitaire, CDH
- 19. Centre pour la Promotion des Droits de l'Homme et de la Démocratie, CPDH
- 20. Centre OLAME
- 21. Cité des Droits de l'Homme et la Paix, CIDHOP
- 22. Club des Amis du Droit du Congo, CADC
- 23. Coalition Nationale pour la Cour Pénale Internationale en RDC, CN-CPI/RDC
- 24. Comité de Suivi pour la Contribution des Communautés et Eglises pour la Transformation humaine, COSCET
- 25. Fédération des Jeunes pour la Paix Mondiale, FJPM
- 26. Fédération des Droits de l'Homme, FDH
- 27. Fondation Congolaise pour la Promotion des Droits Humains et la Paix, FOCDP
- 28. Héritiers de la Justice, HJ
- 29. Initiative Congolaise pour la Justice et la Paix, ICJP
- 30. Institut René Cassin, IRC
- 31. Groupe Lotus, GL
- 32. Groupe Justice et Libération, GJL
- 33. Groupe Equitas, GE
- 34. Groupe d'Action Non Violente Evangélique, GANVE
- 35. Justice Plus, JP
- 36. Ligue pour la Paix et les Droits de l'Homme, LIPADHO
- 37. Mouvement pour la Démocratie et la Réconciliation, MDR
- 38. Organisation pour la sédentarisation des peuples Pygmées, OSAPY
- 39. Promotion de la Démocratie et Protection des Droits Humains (PDH)
- 40. Association des Jeunes Engagés pour le Développement et la Santé (AJDS)
- 41. GHOLVI
- 42. CAFED/Nord Kivu
- 43. Collectif des Organisations des Jeunes Solidaires du Congo (COJESKI)/Nord Kivu
- 44. Centre d'Initiatives pour le Développement Intégral (CIDI)/Nord Kivu
- 45. Réseau Provincial des ONG des Droits Humains au Congo (REPRODHOC)/Nord Kivu
- 46. Campagne Pour la Paix
- 47. Forum des Organisations Humanitaires et de Développement (FONAHD)
- 48. Centre pour la Paix et les Droits de l'Homme Peace and Human Rights Center (CPDH-PHRC)
- 49. Bons Samaritains des Grands Lacs pour le Développement et Défense des Droits Humains
- 50. Conseil Régional des Organisations Non-Gouvernementales de Développement (CRONGD)/Nord Kivu
- 51. Action Globale pour la Promotion Sociale et la Paix (AGPSP)
- 52. Union d'Actions pour les Initiatives de Développement (UAID)
- 53. Synergies des Femmes pour les Victimes des Violences Sexuelles (SFVS)
- 54. Fédération des Organisations de Défense des Droits de l'Homme (FODDHO)
- 55. Villages Cobayes (VICO)